

Incorporated Village of Garden City, New York

Financial Statements and
Supplementary Information

Year Ended May 31, 2023

Incorporated Village of Garden City, New York

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Independent Auditors' Report

**The Honorable Mayor and Board of Trustees
of the Incorporated Village of Garden City, New York**

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Incorporated Village of Garden City, New York ("Village"), as of and for the year ended May 31, 2023, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Village, as of May 31, 2023, and the respective changes in financial position and where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and Library Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS") and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules included under Required Supplementary Information in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit for the year ended May 31, 2023 was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual fund financial statements and schedules for the year ended May 31, 2023 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended May 31, 2023 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended May 31, 2023.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Village as of and for the year ended May 31, 2022 (not presented herein), and have issued our report thereon dated December 6, 2022 which contained unmodified opinions on the respective financial statements of the governmental activities, each major fund and the aggregate remaining fund information. The individual fund financial statements and schedules for the year ended May 31, 2022 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and related directly to the underlying accounting and other records used to prepare the 2022 financial statements. The information was subjected to the audit procedures applied in the audit of the 2022 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended May 31, 2022.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 11, 2023 on our consideration of the Village's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

PKF O'Connor Davies, LLP
PKF O'Connor Davies, LLP
Harrison, New York
December 11, 2023

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Incorporated Village of Garden City, New York

Management's Discussion and Analysis (MD&A) May 31, 2023

As management of the Incorporated Village of Garden City, New York ("Village"), we offer readers of the financial statements this narrative overview and analysis of the financial activities for the year ended May 31, 2023. We encourage readers to consider the information presented here in conjunction with the Village's financial statements.

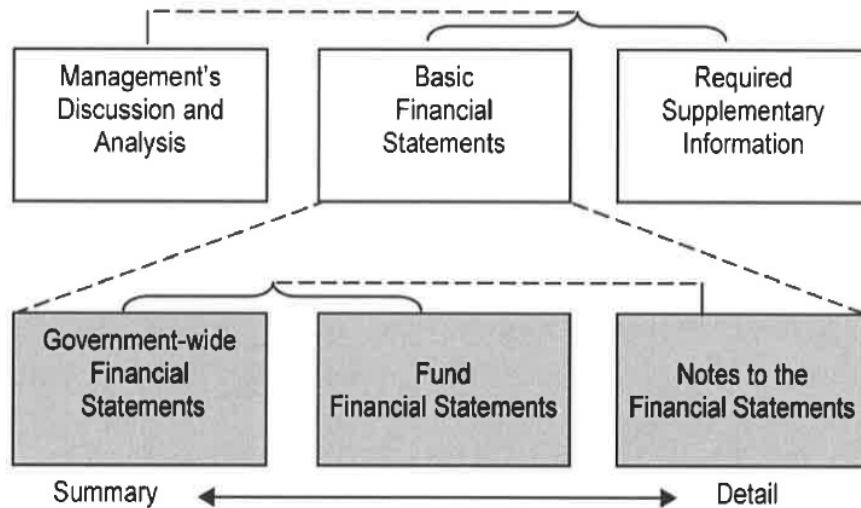
FINANCIAL HIGHLIGHTS

- The combined liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$62,226,471 (net position) at May 31, 2023. The Village's combined net position continues to be greatly impacted due to the implementation of GASB Statement No. 75, "*Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)*". This statement addresses accounting and financial reporting for OPEB by establishing standards for recognizing and measuring liabilities, deferred outflows/inflows of resources and expenses/expenditures. This statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value and attribute that present value to the periods of employee service. Since there are no mechanisms that exists under current New York State Law for New York municipalities to pre-fund these obligations in an irrevocable trust, entities must report their *total* OPEB liability (as opposed to the *net* OPEB liability that had been reported under a prior standard). For the year ending May 31, 2023, the Village's OPEB liability of \$102,620,710 and \$4,715,925 for governmental and business-type activities, respectively, are reflected as a liability on the government-wide Statement of Net Position and thus, negatively impacts the total net position calculation. More detailed information about the Village's OPEB liabilities is presented in Note 3.E in the notes to the financial statements.
- The Village's total combined net position increased by \$19,346,371 of which \$6,843,581 was related to an increase in the governmental activities net position and \$12,502,790 was related to an increase in the business-type activities net position.
- As of May 31, 2023, the Village's governmental funds reported combined ending fund balances of \$41,182,014. Of this amount, \$995,844 is not in spendable form or is required to remain intact. The remaining \$40,186,170 or approximately 98% of total fund balances is in spendable form with various levels of spending constraint: restricted, assigned, or unassigned making them available for spending at the Village's discretion (see Note 3.H).
- At year end, the Village's total fund balance for the General Fund was \$27,254,801, an increase of \$2,355,057 from the prior year. The assigned and unassigned fund balance for the General Fund was \$23,196,137.
- The Village's total bonded debt was \$37,330,000 (exclusive of premiums), of which \$25,129,033 relates to governmental activities and \$12,200,967 relates to business-type activities. There was a decrease in bonded debt in the amount of \$3,880,000, a result of principal payment made on existing debt and no new debt issued during the fiscal year ended May 31, 2023. In addition, the Village issued BANs totaling \$46,778,000 during the fiscal year related to business-type activities.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis is intended to serve as an introduction to the Village's basic financial statements. The Village's basic financial statements comprise of the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to basic financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

COMPONENTS OF THE ANNUAL FINANCIAL REPORT



Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Village's finances, in a manner similar to a private-sector business. The intent of the government-wide financial statements is to give the reader a long-term view of the Village's financial condition.

The Statement of Net Position presents financial information on all of the Village's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. This combines and consolidates the Village's current financial resources with capital assets and long-term obligations. The purpose of this statement is to give the reader an understanding of the Village's total net worth. Over time, increases or decreases in the Village's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the Village's property tax base and the condition of the Village's buildings, roads, drainage and other assets to assess the overall health of the Village.

The Statement of Activities presents information showing how the Village's net position changed during the most recent year. Revenues and expenses are reported by activity to give the reader an understanding of how each of the Village's activities is being supported. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods. This method is known as the accrual basis of accounting and is different from the modified accrual basis of accounting used in the Village's fund financial statements.

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The Village's government-wide financial statements include both the governmental and business-type activities of the Village itself (known as the primary government) and of its legally separate nonmajor component unit for which the Village is financially accountable. Financial information for the component unit has been blended with that of the primary government.

Governmental Activities - The Village's basic services are reported here, including: general government support; public safety; transportation; economic assistance and opportunity; culture and recreation and home and community services. Property taxes, mortgage taxes, franchise fees, fines, and state and federal grants finance these activities. The Village also charges fees to customers to help it cover the cost of certain services it provides. In addition, the activities of the Garden City Public Library, although a legally separate entity, are included in the governmental activities since the Library functions for all practical purposes as a department of the Village.

Business-Type Activities – The Village charges a fee to customers to help it cover all or most of the cost of certain services it provides. The Village's water, pool and indoor tennis facilities are reported here.

Fund Financial Statements

The fund financial statements focus on current available resources and are organized and operated on the basis of funds, each of which is defined as an accounting entity with a self-balancing set of accounts established for the purpose of carrying on specific or attaining certain objectives in accordance with special regulations, restrictions or limitations. The Village, like other governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds

The Village's activities are reported in governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the Village's near term financial decisions. Both the governmental fund Balance Sheet and governmental fund Statement of Revenues, Expenditures, and Change in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains three individual major governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Capital Project and Library funds.

The Village adopts an annual appropriated budget for its General and Library funds. A budgetary comparison schedule for the General and Library funds can be found in the section labeled "Required Supplementary Information Other Than Management's Discussion and Analysis."

The governmental fund financial statements can be found in the "Basic Financial Statements" section of this report.

Proprietary Funds

The Village maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its Water, Pool and Tennis Funds. The Internal Service Fund is used to accumulate and allocate costs internally among the Village's various functions. The Village uses its Internal Service Fund to account for risk management activities. Because these services predominantly benefit governmental rather than business-type activities, they have been included within governmental activities in the government-wide financial statements, but are included in a single column in the proprietary fund financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water, Pool, Tennis and Internal Service Funds since all are considered to be major funds of the Village. The proprietary fund financial statements can be found in the "Basic Financial Statements" section of this report.

Fiduciary Funds

All of the Village's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. We exclude these activities from the Village's other financial statements because the Village cannot use these assets to finance its operations. The Village is responsible for ensuring that the assets reported in these funds are used for their intended purposes. The fiduciary fund financial statement can be found in the "Basic Financial Statements" section of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the basic financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the Village following the notes to the financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Village, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$62,226,471 at the close of the most recent year.

Our analysis below focuses on the net position and changes in net position of the Village as a whole.

**Condensed Statement of Net Position
as of May 31, 2023 and 2022**

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
Assets						
Current and other assets	\$ 58,903,177	\$ 63,032,830	\$ 35,761,417	\$ 32,992,712	\$ 94,664,594	\$ 96,025,542
Capital assets	66,388,354	61,789,699	72,642,757	63,411,822	139,031,111	125,201,521
Total Assets	125,291,531	124,822,529	108,404,174	96,404,534	233,695,705	221,227,063
Deferred Outflows or Resources	12,815,393	14,832,315	738,265	837,164	13,553,658	15,669,479
Liabilities						
Current and other liabilities	10,000,040	8,834,158	52,381,002	49,551,625	62,381,042	58,385,783
Long-term liabilities	160,663,581	187,967,432	18,488,959	21,880,904	179,152,540	209,848,336
Total Liabilities	170,663,621	196,801,590	70,869,961	71,432,529	241,533,582	268,234,119
Deferred Inflows of Resources	64,936,488	47,190,020	3,005,764	3,045,245	67,942,252	50,235,265
Net Position						
Net investment in capital assets	44,346,289	38,404,133	18,646,763	21,666,740	62,993,052	60,070,873
Restricted	210,897	308,812	-	-	210,897	308,812
Unrestricted	(142,050,371)	(143,049,711)	16,619,951	1,097,184	(125,430,420)	(141,952,527)
Total Net Position	\$ (97,493,185)	\$ (104,336,766)	\$ 35,266,714	\$ 22,763,924	\$ (62,226,471)	\$ (81,572,842)

Total assets and deferred outflows of resources of the Village's governmental activities, as of May 31, 2023 were \$138,106,924, a decrease of \$1,547,920. Total liabilities and deferred inflows of resources as of May 31, 2023 were \$235,600,109, a decrease of \$8,391,501. This resulted in a net position deficit balance of \$97,493,185 for 2023, an increase in Net Position of \$6,843,581.

The deficit balance of unrestricted net position does not necessarily indicate fiscal stress. The deficit balance in unrestricted net position arose primarily due to long-term liabilities which include other postemployment benefits, compensated absences, claims and judgments, tax certiorari costs and the proportionate share of the net pension liability that will be funded through future budgetary appropriations or charges for services when they become payable in future periods.

The Village's increase in net position is primarily attributed to changes in long-term retirement system obligations under GASB Statement No. 68, *"Accounting and Financial Reporting for Pensions"* and OPEB Liability requirements of GASB Statement No. 75, *"Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions ("OPEB")"*.

Of the Village's governmental activities net position balance, \$44,346,289 was the net investment in capital assets, while \$613 was restricted by grantors for a specific purpose, \$157,937 was restricted for debt service payments and \$52,347 was restricted for public safety, leaving a deficit of \$142,050,371 in the unrestricted net position category.

The largest portion of the governmental activities net position, \$44,346,289 reflects its investment in capital assets (e.g., land, buildings, improvements other than buildings, machinery and equipment, and infrastructure); less any related debt used to acquire those assets that are still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves will not be used to liquidate these liabilities.

Total assets and deferred outflows of resources of the Village's business-type activities, as of May 31, 2023, were \$109,142,439, an increase of \$11,900,741. Total liabilities and deferred inflows of resources as of May 31, 2023 were \$73,875,725, a decrease of \$602,049. This resulted in a net position balance of \$35,266,714 for 2023, an increase of \$12,502,790.

Of the Village's business-type activities net position balance, \$18,646,763 was the net investment in capital assets, leaving a balance of \$16,619,951 as the unrestricted net position category.

Our analysis below separately considers the operations of governmental and business-type activities.

Changes in Net Position

For the years ended May 31, 2023 and 2022

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2023	2022	2023	2022	2023	2022
REVENUES						
Program Revenues						
Charges for services	\$ 6,795,628	\$ 6,447,572	\$ 9,913,631	\$ 9,087,224	\$ 16,709,259	\$ 15,534,796
Operating grants and contributions	86,797	553,106	-	-	86,797	553,106
Capital grants and contributions	2,410,571	1,319,913	8,076,650	15,986	10,487,221	1,335,899
General Revenues						
Real property taxes	53,310,033	53,288,960	-	-	53,310,033	53,288,960
Other real property taxes	1,108,227	1,357,261	-	-	1,108,227	1,357,261
Non-property taxes	1,122,821	1,049,080	-	-	1,122,821	1,049,080
Unrestricted use of money and	1,199,381	50,364	505,382	32,134	1,704,763	82,498
Sale of property and						
compensation for loss	811,360	351,116	-	-	811,360	351,116
Unrestricted state aid	1,217,547	1,488,226	-	-	1,217,547	1,488,226
Miscellaneous	45,521	313,940	-	-	45,521	313,940
Total Revenues	68,107,886	66,219,538	18,495,663	9,135,344	86,603,549	75,354,882
PROGRAM EXPENSES						
General government support	15,592,214	16,600,754	-	-	15,592,214	16,600,754
Public safety	18,923,519	20,412,270	-	-	18,923,519	20,412,270
Transportation	5,484,861	5,283,078	-	-	5,484,861	5,283,078
Economic opportunity and						
development	53,595	43,375	-	-	53,595	43,375
Culture and recreation	11,556,682	10,861,989	-	-	11,556,682	10,861,989
Home and community services	7,866,083	7,896,395	-	-	7,866,083	7,896,395
Interest on debt	774,958	853,519	-	-	774,958	853,519
Pool	-	-	1,099,536	1,273,836	1,099,536	1,273,836
Tennis	-	-	195,957	386,156	195,957	386,156
Water	-	-	5,709,773	5,349,837	5,709,773	5,349,837
Total Expenses	60,251,912	61,951,380	7,005,266	7,009,829	67,257,178	68,961,209
Change in Net Position Before Transfers	7,855,974	4,268,158	11,490,397	2,125,515	19,346,371	6,393,673
Transfers in (out)	(1,012,393)	(800,000)	1,012,393	800,000	-	-
Change in Net Position	6,843,581	3,468,158	12,502,790	2,925,515	19,346,371	6,393,673
NET POSITION						
Beginning of Year	(104,336,766)	(107,804,924)	22,763,924	19,838,409	(81,572,842)	(87,966,515)
End of Year	\$ (97,493,185)	\$ (104,336,766)	\$ 35,266,714	\$ 22,763,924	\$ (62,226,471)	\$ (81,572,842)

During the year ended May 31, 2023, government-wide revenues increased from the prior year by \$11,248,667 while government-wide expenses decreased from the prior year by \$1,704,031.

The key elements of the change in government-wide revenues as compared to the prior year are as follows:

- There was an increase in the Capital grants and contributions in the amount of \$9,151,322 due to New York State WIAA grants for Water Well Treatment projects, and ARPA funds incurred in the current year.
- Increase in unrestricted use of money in the amount of \$1,622,265 resulting from interest rate increases and investments.
- Increase in the charges for services in the amount of \$1,174,463 primarily in the Water Fund.

The key elements of the change in government-wide expenses as compared to the prior year are as follows:

- Decrease in public safety expenses of \$1,488,751 primarily due to a decreases in OPEB (\$3,275,885), compensated absences (\$389,451) and depreciation (\$374,205), offset by increases in retirement plan costs (\$2,596,090) resulting from a decrease in the plan fiduciary net position from investment gains partially offset by an increase in the discount rate which resulted in an overall increase in the liability.
- Decrease in general government support expenses of \$1,008,540 primarily due to decreases in OPEB (\$3,273,273), offset by increases in tax certiorari claims (\$600,000), capital outlay expenditures (\$519,408) and retirement plan costs (\$747,218) resulting from a decrease in the plan fiduciary net position from investment gains partially offset by an increase in the discount rate which resulted in an overall increase in the liability.
- Increase in culture and recreation expenses of \$694,693 due to increases in contractual services (\$567,487).

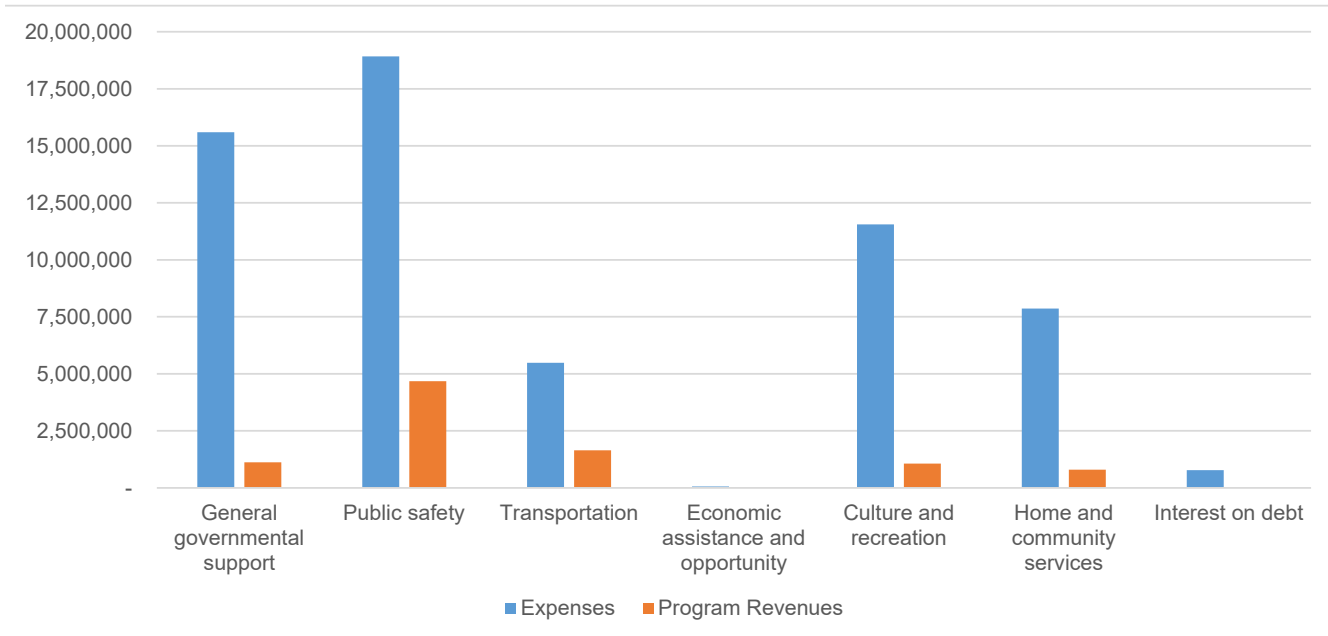
The following illustrates the total cost of services, program revenues by function and the net cost of services for the Village's governmental activities.

Net Expense of Services
Governmental Activities
For the years ended May 31, 2023 and 2022

	Total Expense of Services		Program Revenues		Net Expense of Services	
	2023	2022	2023	2022	2023	2022
General governmental support	\$ 15,592,214	\$ 16,600,754	\$ 1,113,245	\$ 62,327	\$ (14,478,969)	\$ (16,538,427)
Public safety	18,923,519	20,412,270	4,675,815	4,327,824	(14,247,704)	(16,084,446)
Transportation	5,484,861	5,283,078	1,645,572	2,220,977	(3,839,289)	(3,062,101)
Economic assistance and opportunity	53,595	43,375	-	-	(53,595)	(43,375)
Culture and recreation	11,556,682	10,861,989	1,060,114	954,055	(10,496,568)	(9,907,934)
Home and community services	7,866,083	7,896,395	798,250	755,408	(7,067,833)	(7,140,987)
Interest on debt	774,958	853,519	-	-	(774,958)	(853,519)
	<u>\$ 60,251,912</u>	<u>\$ 61,951,380</u>	<u>\$ 9,292,996</u>	<u>\$ 8,320,591</u>	<u>\$ (50,958,916)</u>	<u>\$ (53,630,789)</u>

The cost of the governmental activities in the current fiscal year was \$60,251,912. The net cost of these services after being subsidized by program revenues of \$9,292,996 was \$50,958,916.

Expenses and Program Revenues Governmental Activities



The following illustrates the total cost of services, program revenues by fund and the net cost of services for the Village's business-type activities.

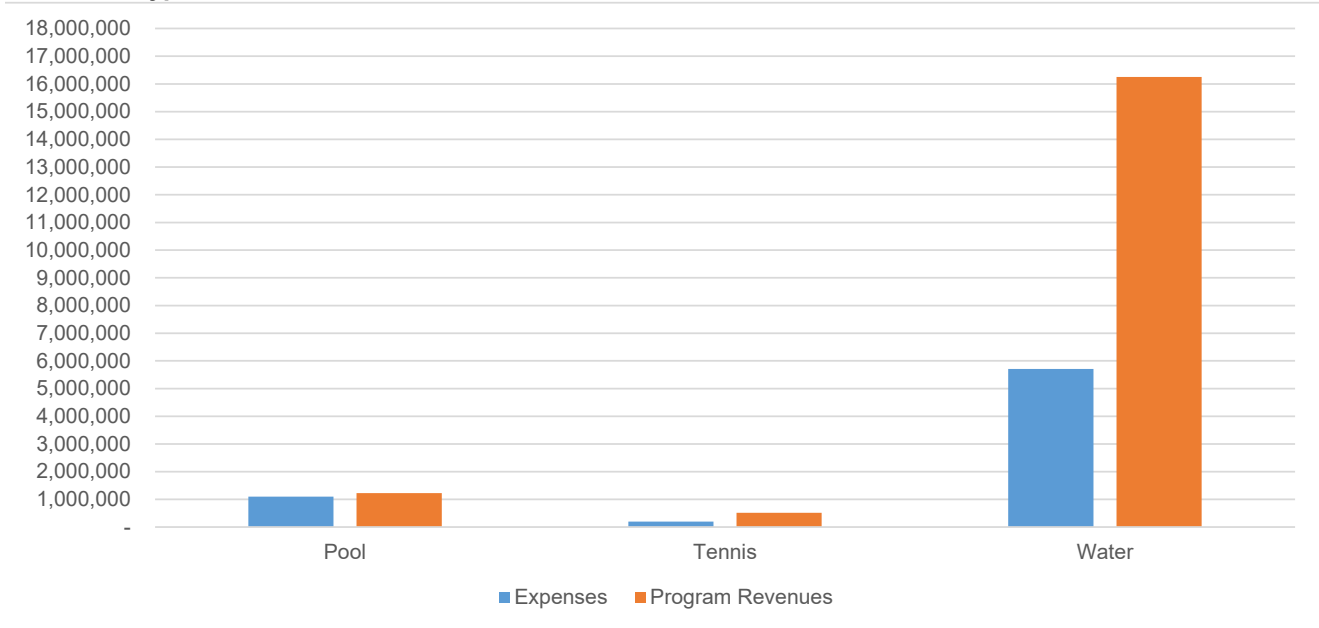
Net Expense of Services * Business-Type Activities For the years ended May 31, 2023 and 2022

	Total Expense of Services		Program Revenues		Net Expense of Services	
	2023	2022	2023	2022	2023	2022
Pool	\$ 1,099,536	\$ 1,273,836	\$ 1,226,979	\$ 1,091,137	\$ 127,443	\$ (182,699)
Tennis	195,957	386,156	512,169	600,563	316,212	214,407
Water	5,709,773	5,349,837	16,251,133	7,411,510	10,541,360	2,061,673
	<u>\$ 7,005,266</u>	<u>\$ 7,009,829</u>	<u>\$ 17,990,281</u>	<u>\$ 9,103,210</u>	<u>\$ 10,985,015</u>	<u>\$ 2,093,381</u>

* Presented net of the portion of the Internal Service Fund change in net position that was allocated back to the business-type activities for years ended May 31, 2023 and 2022 in the amounts of \$8,575 and \$15,248, respectively. The cumulative amount of the Internal Service Fund's net position that is allocated to the business-type activities as of May 31, 2023 is \$152,290.

The cost of the business-type activities in the current fiscal year was \$7,005,266. The net cost of these services after being subsidized by program revenues of (\$17,990,281) was (\$10,985,015).

Expenses and Program Revenues
Business-Type Activities



Revenue by Source

Governmental Activities

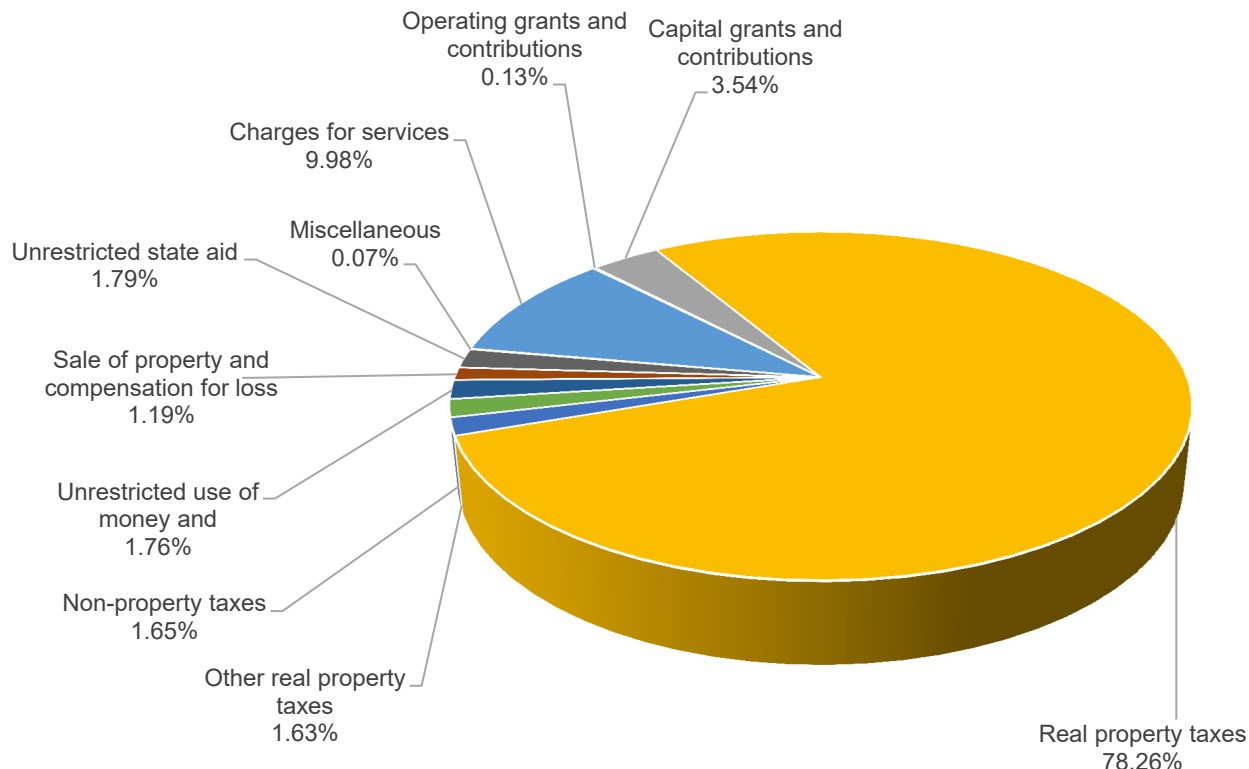
For years ended May 31, 2023 and 2022

	2023	2022
Program Revenues		
Charges for services	\$ 6,795,628	\$ 6,447,572
Operating grants and contributions	86,797	553,106
Capital grants and contributions	2,410,571	1,319,913
General Revenues		
Real property taxes	53,310,033	53,288,960
Other real property taxes	1,108,227	1,357,261
Non-property taxes	1,122,821	1,049,080
Unrestricted use of money and	1,199,381	50,364
Sale of property and		
compensation for loss	811,360	351,116
Unrestricted state aid	1,217,547	1,488,226
Miscellaneous	45,521	313,940
	<u>\$ 68,107,886</u>	<u>\$ 66,219,538</u>

Revenue by Source

Governmental Activities

For the year ended May 31, 2023



FINANCIAL ANALYSIS OF THE VILLAGE'S FUNDS

Governmental Funds

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, spendable fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

At May 31, 2023, the Village's governmental funds reported total ending fund balance of \$41,182,014, a decrease of \$2,140,335 in comparison to the prior year. The category breakdown is as follows:

- Nonspendable fund balance - \$995,844 (inherently nonspendable) includes the portion of net resources that cannot be spent because they are not in spendable form, cannot be converted to cash in the current period or are legally or contractually required to remain intact.
- Restricted fund balance - \$6,957,512 (externally enforceable limitations on use) includes amounts subject to limitations imposed by creditors, grantors, contributors, or laws and regulations of other governments.
- Assigned fund balance - \$14,602,774 (limitation resulting from intended use) consists of amounts where the intended specific purpose is established by the Village Board of Trustees, but do not meet the criteria to be classified as restricted or committed.

- Unassigned fund balance - \$18,625,884 (residual net resources) is the remaining fund balance in the General Fund in excess of nonspendable, restricted and assigned fund balance.

General Fund

The General Fund is the chief operating fund of the Village. At the end of the current year, the total fund balance of the General Fund was \$27,254,801, an increase of \$2,355,782 from the prior year. Of this amount, \$995,844 is not in spendable form (inventory of material and supplies) and the remaining \$26,258,957 is in spendable form as follows: \$157,937 is restricted for debt service payments, \$2,852,536 is restricted for future employee benefit accrued liability payments, \$52,347 has been restricted for public safety; \$4,050,519 has been assigned by the Village Board for the subsequent year's budget, \$519,734 has been assigned for purchase orders by the Treasurer; and the remaining \$18,625,884 represents spendable, unassigned fund balance.

The key elements of the fund balance increase of \$2,355,782 are as follows:

- Actual revenues and other financing sources were higher than the final budget by \$2,644,206. This was primarily due to higher interest received in the amount of \$993,105 resulting from higher than anticipated interest rates and investments in NYCLASS; Sale of Property to the LIRR in the amount of \$689,628; State Aid Special Grants received in the amount of \$250,000 for the Fire Department SCBA equipment and \$200,000 for the Library Children's Room Renovation project; and higher than anticipated Building Application fees received in the amount of \$485,057 due to several large projects Village wide.
- Actual expenditures and other financing uses were less than the final budget by \$4,535,289, of which \$519,734 is reserved for encumbrances to be spent in the next fiscal year. General government support expenditures were under budget by \$1,924,551, primarily a result of lower than anticipated legal fees (\$659,023), judgments and claims (\$268,560), and lower personal services expenses (\$258,534) as a result of open positions throughout the year. Also impacting was a decrease in other expenditures (\$548,238). Public safety expenditures were under budget by \$636,920, due to lower than expected salary related expenses in the Safety Inspection department (\$186,683) as a result of open positions and a decrease in other expenditures (\$433,146). Transportation expenditures were under budget by \$525,764 primarily due to less snow removal costs of \$272,769 as a result of a mild winter. Culture and recreation expenditures were under budget by \$444,093 primarily due to less salary costs in the Recreation Department of \$155,627 as a result of key positions remaining open for most of the year, as well as lower contractual services (\$248,803). In addition, there were lower employee benefits (\$588,752) resulting from the open positions.
- Overall, there was an increase of actual revenues and other financing sources from the prior year in the amount \$1,361,058. Actual revenues increased due to interest income (\$1,012,661), federal aid (\$757,625), sale of property (\$672,478), partially offset by a decrease in CHIPs funding (\$443,078) and sidewalk and curb inspections (\$219,672).
- Overall, actual expenditures and other financing uses increased from the prior year by \$4,185,360, primarily a result of an increase in capital project expenditures (\$3,067,415) and increases in employee benefits (\$502,570).

Capital Projects Fund

At the end of the current year, the Capital Projects Fund had a total fund balance of \$13,784,277, a decrease of \$4,239,244 from the prior year. The fund balance decrease in the Capital Projects Fund from the prior year is mainly the result of completing capital projects during the fiscal year resulting in increase in capital expenditures.

Library Fund

At the end of the current year, the total fund balance of the Library Fund, a blended component unit of the Village, was \$142,936, a decrease of \$256,873 from the prior year. Of this amount, \$613 is restricted for specific purposes defined by grantors and donors, \$22,415 has been assigned for the subsequent year's budget, and \$105,940 is available for other Library purposes.

The Library Fund recognized less revenues and other financing sources in the amount of \$152,118 compared to prior year while expenditures and other financing uses increased by \$93,175. The overall increase in Library expenditures was primarily a combination of increased personal services costs \$47,661, and library materials (\$15,551).

Proprietary Funds

The Village's proprietary funds statements provide the same type of information found in the government-wide financial statements but in more detail.

The Pool Fund's net position at year end was \$646,434. This net position increased from the prior year by \$1,167,411 due to the further lifting of COVID-19 restrictions which resulted in a limited pool season during the 2021-22 fiscal year. The Pool Fund generated more membership and guest fees (\$122,591), higher Charges for Other Services (Swim Team Fees, Swim Lessons, etc.) which generated increased revenues (\$29,237). The Pool Fund's total operating expenses decreased by \$167,075 mainly due to the changes in the OPEB liability and related deferred inflows of resources and deferred outflows of resources (\$376,329) partially offset by increase in part time help of \$91,480 and increased pension costs of \$65,242.

The Tennis Fund's net position at year end was \$762,325, an increase of \$331,489 from the prior year. The Tennis Fund generated less membership and guest fees (\$88,198). Compared to the prior year, operating expenses decreased by \$189,423 mostly due to a decrease in the OPEB liability (\$243,899) partially offset by an increase in pension costs of \$42,384.

The Water Fund's net position at year end was \$33,705,665, an increase of \$10,995,315 from the prior year. The Water Fund recognized an increase in operating revenues in the amount of \$762,973 primarily due to increase in water consumption. Overall operating expenses had a slight decrease in the amount of \$19,225.

The Internal Service Fund's net position at year end was \$4,138,084, an increase of \$129,708 from the prior year. Operating revenues decreased by \$120,685 as result of the decrease in the amount recognized related to the accrual of estimated claims of workers' compensation and liability cases and insurance recoveries. Operating expenses increased by \$116,600 primarily due to increases to various third-party insurance premiums.

GENERAL FUND BUDGETARY HIGHLIGHTS

The Village appropriated expenditures in the original General Fund budget in excess of estimated revenues in the amount of \$2,436,021, by designating unreserved fund balance from the prior year in the amount of \$1,676,777 and reappropriating prior year encumbrances in the amount of \$759,244. Over the course of the year, the Board of Trustees revised the budget as needed so that expenditures do not exceed appropriations. In the General Fund, various transfers between appropriations, as well as additional expenditures appropriated from fund balance, were approved for this purpose. The amount of appropriated fund balance was increased by \$2,387,692 from the original budget. The increase in appropriated fund balance was primarily to provide funding for the Merillon Avenue project in the amount of \$1,600,000 (reimbursable by the Community Benefit Fund established by the LIRR) and to provide funding for termination payouts from the reserve for accrued time for employees who left Village service (\$698,251).

Please see the "General Fund" section for more details on the comparison of final budgets to actual expenditures.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The Village's investment in capital assets (net of accumulated depreciation) for its governmental and business-type activities as of May 31, 2023 amounts to \$66,388,354 and \$72,642,757 respectively. This investment in capital assets includes land, buildings, improvements, machinery and equipment, roads, curbs, sidewalks, drainage, sewer and water systems, and construction in progress.

During the fiscal year ended May 31, 2023, the Village's major capital expenditures were as follows:

Various Water Well Treatment (AOP Systems)	\$8,621,531
Building Renovations/Repairs	5,488,183
Road Repairs	2,454,767
Village Wide Equipment Purchases	1,363,202
Technology	787,779
Sidewalk & Curb repairs	751,704
Recreation Facility Improvements	442,531
Water Mains	763,185

Capital Assets - Net of Accumulated Depreciation

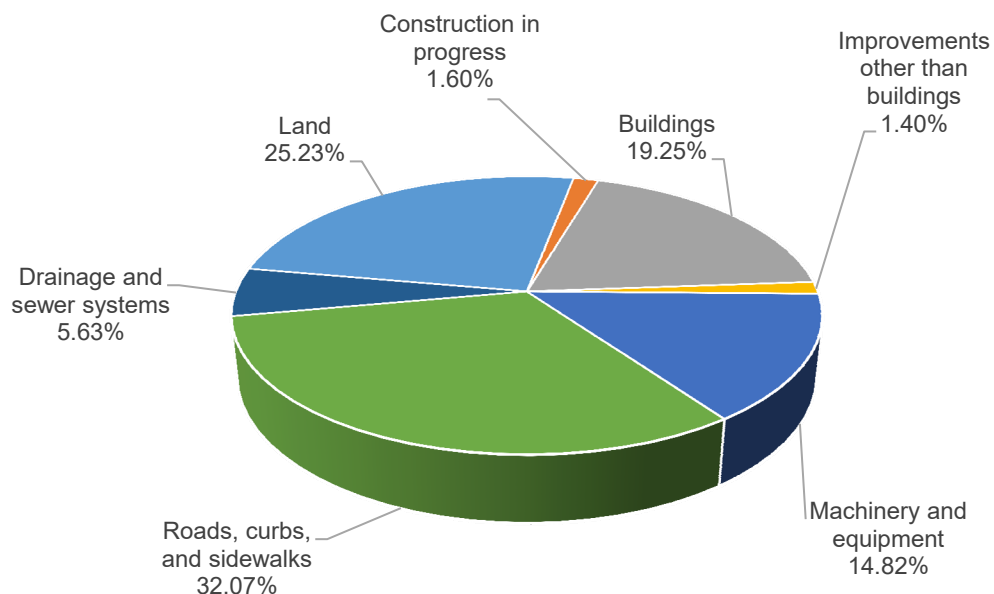
As of May 31, 2023 and 2022

	Governmental Activities		Business-Type Activities	
	2023	2022	2023	2022
Land	\$ 16,748,023	\$ 16,748,023	\$ 69,212	\$ 69,212
Construction in progress	1,064,023	819,527	29,608,907	43,820,369
Buildings	12,777,763	9,625,806	20,575,550	3,232,246
Improvements other than buildings	936,494	1,107,653	18,847,697	13,311,897
Machinery and equipment	9,838,239	9,684,822	3,541,391	2,978,098
Infrastructure:				
Roads, curbs, and sidewalks	21,288,711	20,138,667	-	-
Drainage and sewer systems	3,735,101	3,665,201	-	-
Total net capital assets	<u>\$ 66,388,354</u>	<u>\$ 61,789,699</u>	<u>\$ 72,642,757</u>	<u>\$ 63,411,822</u>

Capital Assets - Net of Accumulated Depreciation

Governmental Activities

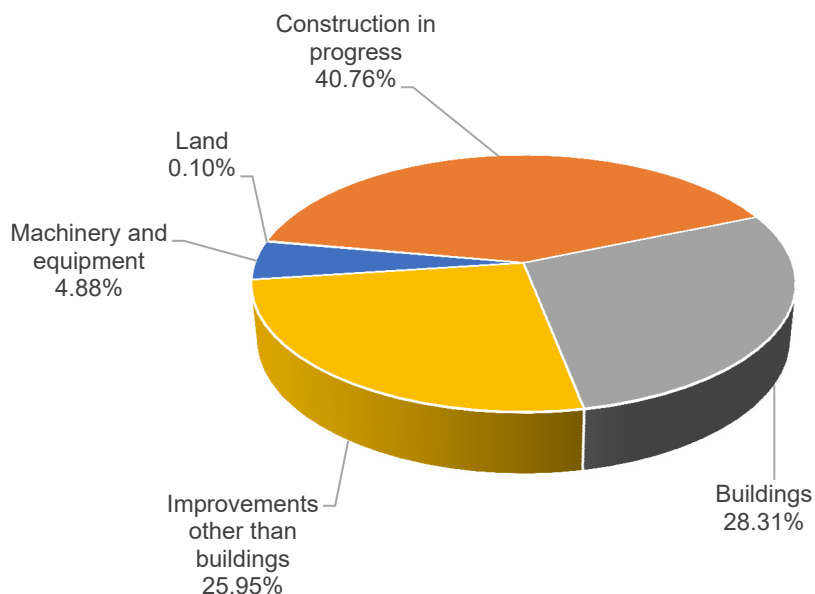
As of May 31, 2023



Capital Assets - Net of Accumulated Depreciation

Business-Type Activities

As of May 31, 2023



The Village has five-year capital improvement plans for the governmental and business-type activities. The five-year plans allow for the continued improvements to infrastructure, buildings and equipment while remaining consistent with the Village's debt service requirements. Annually, the Village Board of Trustees reviews, updates, and amends the capital plan.

Additional information on the Village's capital assets can be found in Note 3.B to the financial statements.

Debt Administration

At the end of the current year, the Village had total long-term bonded debt outstanding of \$25,129,033 and \$12,200,967 for its governmental and business-type activities, respectively. In addition, the Village issued Bond Anticipation Notes (BANs) for the Water Fund in the amount of \$46,778,000. The entire debt is backed by the full faith and credit of the Village. For the year ended May 31, 2022, the Village had total long-term bonded debt outstanding of \$28,102,365 and \$13,107,635 for its governmental and business-type activities, respectively. Outstanding BANs for the Water Fund were \$44,685,000.

The above does not include premiums related to general obligation bonds in the amount of \$807,111 and \$167,563 for the governmental activities and business-type activities, respectively, as of May 31, 2023 and \$921,739 and \$195,994 as of May 31, 2022.

During the current fiscal year, the Village's bonded debt decreased by \$3,880,000. During FY 22-23 the Village did not issue any new bonds.

Moody's Investment Services maintained the Village's credit rating at "Aaa" during the year ended May 31, 2023.

Debt Limit

The Village has the power to contract indebtedness for any Village purpose so long as the principal amount thereof, subject to certain limited exceptions, shall not exceed 7.00% of the average full valuation of taxable real estate of the Village, and is subject to certain enumerated exclusions and deductions such as water and certain sewer facilities and cash or appropriations for current debt service.

The constitutional method for determining full valuation is calculated by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Board of Equalization and Assessment. The State Legislature is required to prescribe the manner by which such ratio shall be determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five. The percentage of debt contracting power exhausted as of May 31, 2023 was 5.40%.

Additional information on the Village's debt activity can be found in Note 3.D to the financial statements.

Property Tax

The Village has adopted a budget for the 2023-2024 fiscal year, which factors in inflation and other adjustments to revenues and expenditures as well as prior year positive fund balances. The 2023-2024 budget includes no increase in real property tax revenues.

New York State enacted Chapter 97, Laws of 2011 Real Property Tax Levy Cap and Mandate Relief Provisions, which includes a property tax cap for municipalities. Beginning in 2012 no local government is authorized to increase its property tax levy by more than the sum of 2% or the rate of inflation (whichever is less), and the Tax Base Growth Factor. Local governments can exceed the tax levy limit by a 60% vote of the governing body and annually adopting a local law. There are permitted exceptions and adjustments. The Village did not exceed the allowable tax levy cap, inclusive of allowable exclusion in the 2023-2024 budget.

Tax Assessment Trends

Assessment reductions resulting from tax certiorari actions continue to erode the Village tax base, however, settlements have decreased in the last couple of years. The Village anticipates that this trend will continue for the year ending May 31, 2023.

CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors, and creditors with a general overview of the finances of the Village, and to demonstrate our accountability with the money we receive. If you have any questions about this report or need additional financial information, contact the Incorporated Village of Garden City, Village Treasurer, Finance Department, Garden City, New York.

Incorporated Village of Garden City, New York

Statement of Net Position

May 31, 2023

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and equivalents	\$ 33,617,617	\$ 29,478,429	\$ 63,096,046
Restricted cash	2,103,149	-	2,103,149
Investments	20,210,540	-	20,210,540
Receivables			
Taxes	1,110,683	-	1,110,683
Accounts	173,937	1,279,364	1,453,301
State and Federal aid	691,407	4,760,821	5,452,228
Inventories	995,844	242,803	1,238,647
Capital assets			
Not being depreciated	17,812,046	29,678,119	47,490,165
Being depreciated, net	48,576,308	42,964,638	91,540,946
Total Assets	125,291,531	108,404,174	233,695,705
DEFERRED OUTFLOWS OF RESOURCES			
Pension related	12,815,393	738,265	13,553,658
LIABILITIES			
Accounts payable	3,065,338	4,267,757	7,333,095
Accrued interest payable	273,020	586,933	859,953
Accrued liabilities	750,715	70,646	821,361
Due to retirement system	662,177	30,555	692,732
Deposits payable	3,649,568	-	3,649,568
Bond anticipation notes payable	-	47,304,954	47,304,954
Unearned revenues	1,446,932	272,447	1,719,379
Internal balances	152,290	(152,290)	-
Non-current liabilities			
Due within one year	4,924,866	941,388	5,866,254
Due in more than one year	155,738,715	17,547,571	173,286,286
Total Liabilities	170,663,621	70,869,961	241,533,582
DEFERRED INFLOWS OF RESOURCES			
Pension related	830,980	59,802	890,782
OPEB related	64,105,508	2,945,962	67,051,470
Total Deferred Inflows of Resources	64,936,488	3,005,764	67,942,252
NET POSITION			
Net investment in capital assets	44,346,289	18,646,763	62,993,052
Restricted			
Debt service	157,937	-	157,937
Civil practice law and rules	52,347	-	52,347
Grantors and donors	613	-	613
Unrestricted	(142,050,371)	16,619,951	(125,430,420)
Total Net Position	\$ (97,493,185)	\$ 35,266,714	\$ (62,226,471)

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Activities
Year Ended May 31, 2023

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government support	\$ 15,592,214	\$ 34,575	\$ -	\$ 1,078,670
Public safety	18,923,519	4,652,848	22,967	-
Transportation	5,484,861	776,171	-	869,401
Economic opportunity and development	53,595	-	-	-
Culture and recreation	11,556,682	1,043,733	16,381	-
Home and community services	7,866,083	288,301	47,449	462,500
Interest	774,958	-	-	-
Total Governmental Activities	60,251,912	6,795,628	86,797	2,410,571
Business-type activities				
Pool	1,099,536	1,226,979	-	-
Tennis	195,957	512,169	-	-
Water	5,709,773	8,174,483	-	8,076,650
Total Business-Type Activities	7,005,266	9,913,631	-	8,076,650
Total	\$ 67,257,178	\$ 16,709,259	\$ 86,797	\$ 10,487,221

General revenues

Real property taxes

Other tax items

Interest and penalties on real property taxes

Payments in lieu of taxes

Other tax payments

Non-property taxes

Franchise fees

County sales tax

Utilities gross receipts tax

Unrestricted use of money and property

Sale of property and compensation for loss

Unrestricted State aid

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

NET POSITION

Beginning of Year

End of Year

The notes to financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-type Activities	Total
\$ (14,478,969)	\$ -	\$ (14,478,969)
(14,247,704)	-	(14,247,704)
(3,839,289)	-	(3,839,289)
(53,595)	-	(53,595)
(10,496,568)	-	(10,496,568)
(7,067,833)	-	(7,067,833)
(774,958)	-	(774,958)
(50,958,916)	-	(50,958,916)
-	127,443	127,443
-	316,212	316,212
-	10,541,360	10,541,360
-	10,985,015	10,985,015
(50,958,916)	10,985,015	(39,973,901)
53,310,033	-	53,310,033
122,620	-	122,620
830,310	-	830,310
155,297	-	155,297
327,212	-	327,212
61,395	-	61,395
734,214	-	734,214
1,199,381	505,382	1,704,763
811,360	-	811,360
1,217,547	-	1,217,547
45,521	-	45,521
(1,012,393)	1,012,393	-
57,802,497	1,517,775	59,320,272
6,843,581	12,502,790	19,346,371
(104,336,766)	22,763,924	(81,572,842)
<u>\$ (97,493,185)</u>	<u>\$ 35,266,714</u>	<u>\$ (62,226,471)</u>

Incorporated Village of Garden City, New York

Balance Sheet
Governmental Funds
May 31, 2023

	General	Capital Projects	Library	Total Governmental Funds
ASSETS				
Cash and equivalents	\$ 16,840,205	\$ 11,477,683	\$ 298,358	\$ 28,616,246
Restricted cash	2,102,536	-	613	2,103,149
Investments	13,676,161	4,500,000	-	18,176,161
Taxes receivable	1,110,683	-	-	1,110,683
Receivables				
Accounts	173,937	-	-	173,937
State and Federal aid	691,407	-	-	691,407
	865,344	-	-	865,344
Inventories	995,844	-	-	995,844
Total Assets	<u>\$ 35,590,773</u>	<u>\$ 15,977,683</u>	<u>\$ 298,971</u>	<u>\$ 51,867,427</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities				
Accounts payable	\$ 830,770	\$ 2,193,406	\$ 41,162	\$ 3,065,338
Accrued liabilities	698,439	-	52,276	750,715
Due to retirement systems	629,580	-	32,597	662,177
Deposits payable	3,649,568	-	-	3,649,568
Unearned revenues	1,416,932	-	30,000	1,446,932
Total Liabilities	7,225,289	2,193,406	156,035	9,574,730
Deferred inflows of resources				
Deferred tax revenues	1,110,683	-	-	1,110,683
Total Liabilities and Deferred Inflows of Resources	<u>8,335,972</u>	<u>2,193,406</u>	<u>156,035</u>	<u>10,685,413</u>
Fund balances				
Nonspendable	995,844	-	-	995,844
Restricted	3,062,820	3,894,079	613	6,957,512
Assigned	4,570,253	9,890,198	142,323	14,602,774
Unassigned	18,625,884	-	-	18,625,884
Total Fund Balances	<u>27,254,801</u>	<u>13,784,277</u>	<u>142,936</u>	<u>41,182,014</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 35,590,773</u>	<u>\$ 15,977,683</u>	<u>\$ 298,971</u>	<u>\$ 51,867,427</u>

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Reconciliation of Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position May 31, 2023

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because

Total Fund Balances - Governmental Funds	\$ 41,182,014
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	
Capital assets - non-depreciable	17,812,046
Capital assets - depreciable	163,017,336
Accumulated depreciation	<u>(114,441,028)</u>
	66,388,354
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	
Deferred outflows - pension related	12,815,393
Deferred inflows - pension related	(830,980)
Deferred inflows - OPEB related	<u>(64,105,508)</u>
	<u>(52,121,095)</u>
Other long-term assets that are not available to pay for current period expenditures and, therefore, are either deferred or not reported in the funds.	
Real property taxes	<u>1,110,683</u>
Long-term liabilities that are not due and payable in the current period and, therefore, are not reported in the funds.	
Accrued interest payable	(273,020)
General obligation bonds payable	(25,129,033)
Compensated absences	(9,862,340)
Tax certiorari payable	(600,000)
Net pension liability	(18,746,721)
Total OPEB liability	<u>(102,620,710)</u>
	<u>(157,231,824)</u>
Governmental funds report the effect of premiums, discounts, and refundings and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Premium on general obligation bonds	<u>(807,111)</u>
The Internal Service Fund is used to account for risk retention activities and the charges to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position.	<u>3,985,794</u>
Net Position of Governmental Activities	<u>\$ (97,493,185)</u>

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
Year Ended May 31, 2023

	General	Capital Projects	Library	Total Governmental Funds
REVENUES				
Real property taxes	\$ 53,114,254	\$ -	\$ -	\$ 53,114,254
Other tax items	1,108,227	-	-	1,108,227
Non-property taxes	1,122,821	-	-	1,122,821
Departmental income	3,590,192	-	-	3,590,192
Intergovernmental revenues	435	-	27,870	28,305
Use of money and property	1,066,105	-	21,056	1,087,161
Licenses and permits	683,910	-	-	683,910
Fines and forfeitures	1,829,166	-	7,464	1,836,630
Sale of property and compensation for loss	1,399,524	-	-	1,399,524
State aid	2,586,302	-	6,895	2,593,197
Federal aid	1,149,086	-	-	1,149,086
Miscellaneous	42,934	-	13,640	56,574
Total Revenues	<u>67,692,956</u>	<u>-</u>	<u>76,925</u>	<u>67,769,881</u>
EXPENDITURES				
Current				
General government support	10,263,985	-	-	10,263,985
Public safety	13,143,711	-	-	13,143,711
Transportation	2,836,050	-	-	2,836,050
Economic opportunity and development	53,595	-	-	53,595
Culture and recreation	4,982,119	-	2,551,140	7,533,259
Home and community services	5,570,313	-	-	5,570,313
Employee benefits	12,835,079	-	834,061	13,669,140
Capital outlay	-	11,936,413	-	11,936,413
Debt service				
Principal	2,973,332	-	-	2,973,332
Interest	918,025	-	-	918,025
Total Expenditures	<u>53,576,209</u>	<u>11,936,413</u>	<u>3,385,201</u>	<u>68,897,823</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>14,116,747</u>	<u>(11,936,413)</u>	<u>(3,308,276)</u>	<u>(1,127,942)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	7,697,169	3,123,300	10,820,469
Transfers out	<u>(11,760,965)</u>	<u>-</u>	<u>(71,897)</u>	<u>(11,832,862)</u>
Total Other Financing Sources (Uses)	<u>(11,760,965)</u>	<u>7,697,169</u>	<u>3,051,403</u>	<u>(1,012,393)</u>
Net Change in Fund Balances	2,355,782	(4,239,244)	(256,873)	(2,140,335)
FUND BALANCES				
Beginning of Year	<u>24,899,019</u>	<u>18,023,521</u>	<u>399,809</u>	<u>43,322,349</u>
End of Year	<u>\$ 27,254,801</u>	<u>\$ 13,784,277</u>	<u>\$ 142,936</u>	<u>\$ 41,182,014</u>

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Reconciliation of the Statement of Revenues,
Expenditures and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
Year Ended May 31, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because

Net Change in Fund Balances - Total Governmental Funds	\$ (2,140,335)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlay expenditures	11,468,940
Depreciation expense	(6,870,285)
	<u>4,598,655</u>
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Real property taxes	195,779
State and Federal aid	-
	<u>195,779</u>
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Also governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Principal paid on general obligation bonds	<u>2,973,332</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued interest	28,439
Compensated absences	(397,177)
Tax certiorari payable	(350,000)
Changes in pension liabilities and related deferred outflows and inflows of resources	(2,868,404)
Changes in OPEB liabilities and related deferred outflows and inflows of resources	4,567,531
Amortization of issuance premium	114,628
	<u>1,095,017</u>
The Internal Service Fund is used by management to charge the costs of insurance activities to the individual funds. The net revenue of this fund is reported with governmental activities.	
	<u>121,133</u>
Change in Net Position of Governmental Activities	<u>\$ 6,843,581</u>

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Revenues, Expenditures and Changes
in Fund Balances - Budget and Actual
General and Library Funds
Year Ended May 31, 2023

	General Fund			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 53,293,520	\$ 53,293,520	\$ 53,114,254	\$ (179,266)
Other tax items	1,067,308	1,067,308	1,108,227	40,919
Non-property taxes	1,042,159	1,042,159	1,122,821	80,662
Departmental income	3,921,275	3,921,275	3,590,192	(331,083)
Intergovernmental revenues	490	490	435	(55)
Use of money and property	70,300	70,300	1,066,105	995,805
Licenses and permits	502,580	502,580	683,910	181,330
Fines and forfeitures	1,530,000	1,530,000	1,829,166	299,166
Sale of property and compensation for loss	315,500	568,999	1,399,524	830,525
State aid	1,725,000	1,932,449	2,586,302	653,853
Federal aid	-	1,078,670	1,149,086	70,416
Miscellaneous	248,449	41,000	42,934	1,934
Total Revenues	63,716,581	65,048,750	67,692,956	2,644,206
EXPENDITURES				
Current				
General government support	12,803,326	12,188,536	10,263,985	1,924,551
Public safety	13,140,036	13,780,631	13,143,711	636,920
Transportation	3,261,364	3,361,814	2,836,050	525,764
Economic opportunity and development	72,000	72,000	53,595	18,405
Culture and recreation	5,077,070	5,426,212	4,982,119	444,093
Home and community services	5,777,323	5,967,117	5,570,313	396,804
Employee benefits	13,423,831	13,423,831	12,835,079	588,752
Debt service				
Principal	2,973,332	2,973,332	2,973,332	-
Interest	918,025	918,025	918,025	-
Total Expenditures	57,446,307	58,111,498	53,576,209	4,535,289
Excess (Deficiency) of Revenues Over Expenditures	6,270,274	6,937,252	14,116,747	7,179,495
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(8,706,295)	(11,760,965)	(11,760,965)	-
Total Other Financing Sources (Uses)	(8,706,295)	(11,760,965)	(11,760,965)	-
Net Change in Fund Balances	(2,436,021)	(4,823,713)	2,355,782	7,179,495
FUND BALANCES				
Beginning of Year	2,436,021	4,823,713	24,899,019	20,075,306
End of Year	\$ -	\$ -	\$ 27,254,801	\$ 27,254,801

The notes to financial statements are an integral part of this statement.

Library Fund			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ -	\$ -	\$ -	\$ -
-	-	-	-
-	-	-	-
-	-	-	-
27,870	27,870	27,870	-
3,100	3,100	21,056	17,956
-	-	-	-
10,000	10,000	7,464	(2,536)
-	-	-	-
6,400	6,400	6,895	495
-	-	-	-
12,500	13,193	13,640	447
59,870	60,563	76,925	16,362
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
2,649,380	2,650,073	2,551,140	98,933
-	-	-	-
861,152	861,152	834,061	27,091
-	-	-	-
3,510,532	3,511,225	3,385,201	126,024
(3,450,662)	(3,450,662)	(3,308,276)	142,386
3,123,300	3,123,300	3,123,300	-
-	-	(71,897)	(71,897)
3,123,300	3,123,300	3,051,403	(71,897)
(327,362)	(327,362)	(256,873)	70,489
327,362	327,362	399,809	72,447
\$ -	\$ -	\$ 142,936	\$ 142,936

Incorporated Village of Garden City, New York

Statement of Net Position
Proprietary Funds
May 31, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Pool	Tennis	Water	Total	
ASSETS					
Current assets					
Cash and equivalents	\$ 1,721,184	\$ 1,006,502	\$ 26,750,743	\$ 29,478,429	\$ 5,001,371
Investments	-	-	-	-	2,034,379
Accounts receivable	300	40	1,279,024	1,279,364	-
State and Federal aid	-	-	4,760,821	4,760,821	-
Inventories	-	-	242,803	242,803	-
Total Current Assets	1,721,484	1,006,542	33,033,391	35,761,417	7,035,750
Noncurrent assets					
Capital assets					
Not being depreciated	-	-	29,678,119	29,678,119	-
Being depreciated, net	1,927,125	260,141	40,777,372	42,964,638	-
Total Noncurrent Assets	1,927,125	260,141	70,455,491	72,642,757	-
Total Assets	3,648,609	1,266,683	103,488,882	108,404,174	7,035,750
DEFERRED OUTFLOWS OF RESOURCES					
Pension related	102,176	63,883	572,206	738,265	-
LIABILITIES					
Current liabilities					
Accounts payable	27,609	14,424	4,225,724	4,267,757	-
Accrued interest payable	20,531	1,902	564,500	586,933	-
Accrued liabilities	21,142	5,940	43,564	70,646	-
Bond anticipation notes	-	-	47,304,954	47,304,954	-
Due to retirement systems	2,451	2,451	25,653	30,555	-
Unearned revenues	263,862	8,585	-	272,447	-
Total Current Liabilities	335,595	33,302	52,164,395	52,533,292	-
Noncurrent liabilities					
Due within one year					
General obligation bonds payable	284,982	16,821	614,585	916,388	-
Compensated absences	2,000	2,000	21,000	25,000	-
Claims and judgments payable	-	-	-	-	295,254
Due in more than one year					
General obligation bonds payable	1,776,232	103,339	9,572,571	11,452,142	-
Compensated absences	16,155	18,474	186,932	221,561	-
Claims and judgments payable	-	-	-	-	2,602,412
Net pension liability	163,169	100,514	894,260	1,157,943	-
Other postemployment benefit liabilities	318,703	177,634	4,219,588	4,715,925	-
Total Noncurrent Liabilities	2,561,241	418,782	15,508,936	18,488,959	2,897,666
Total Liabilities	2,896,836	452,084	67,673,331	71,022,251	2,897,666
DEFERRED INFLOWS OF RESOURCES					
Pension related	8,426	5,192	46,184	59,802	-
OPEB related	199,089	110,965	2,635,908	2,945,962	-
Total Deferred Inflows of Resources	207,515	116,157	2,682,092	3,005,764	-
NET POSITION					
Net investment in capital assets	(134,089)	139,981	18,640,871	18,646,763	-
Unrestricted	780,523	622,344	15,064,794	16,467,661	4,138,084
Total Net Position	\$ 646,434	\$ 762,325	\$ 33,705,665	35,114,424	\$ 4,138,084
Adjustment to reflect the consolidation of internal service fund activity related to enterprise funds				152,290	
Net position of business-type activities				\$ 35,266,714	

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
Year Ended May 31, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Pool	Tennis	Water	Total	
OPERATING REVENUES					
Charges for services					
Water sales	\$ -	\$ -	\$ 6,777,680	\$ 6,777,680	\$ -
Public fire protection	-	-	1,080,639	1,080,639	-
Water services for other governments	-	-	187,814	187,814	-
Intergovernmental sales	-	-	114,398	114,398	-
Membership and guest fees	1,138,667	511,695	-	1,650,362	-
Other	88,312	474	13,952	102,738	470,608
Premiums charged for risk retention					
General Fund	-	-	-	-	3,547,000
Library Fund	-	-	-	-	154,000
Enterprise funds	-	-	-	-	262,000
Total Operating Revenues	1,226,979	512,169	8,174,483	9,913,631	4,433,608
OPERATING EXPENSES					
Pumping	-	-	1,352,711	1,352,711	-
Transmission and distribution services	-	-	465,082	465,082	-
Purification	-	-	1,593,065	1,593,065	-
Other	889,210	283,801	884,981	2,057,992	-
Administrative and general	(128,979)	(115,604)	(510,705)	(755,288)	13,500
Depreciation	281,209	22,435	1,076,546	1,380,190	-
Excess insurance	-	-	-	-	1,612,464
Claims and judgments	-	-	-	-	1,029,731
Workers' compensation	-	-	-	-	1,790,431
Total Operating Expenses	1,041,440	190,632	4,861,680	6,093,752	4,446,126
Income (Loss) from Operations	185,539	321,537	3,312,803	3,819,879	(12,518)
NON-OPERATING REVENUES (EXPENSES)					
Interest income	27,575	15,277	462,530	505,382	142,226
State Aid	-	-	8,076,650	8,076,650	-
Interest expense	(58,096)	(5,325)	(856,668)	(920,089)	-
Total Non-Operating Revenues (Expenses)	(30,521)	9,952	7,682,512	7,661,943	142,226
Income Before Transfers	155,018	331,489	10,995,315	11,481,822	129,708
Transfers In	1,012,393	-	-	1,012,393	-
Change in Net Position	1,167,411	331,489	10,995,315	12,494,215	129,708
NET POSITION					
Beginning of Year	(520,977)	430,836	22,710,350	22,620,209	4,008,376
End of Year	<u>\$ 646,434</u>	<u>\$ 762,325</u>	<u>\$ 33,705,665</u>	<u>\$ 35,114,424</u>	<u>\$ 4,138,084</u>
Change in Net Position				\$ 12,494,215	
Adjustment to reflect the consolidation of internal service fund activity related to enterprise funds				8,575	
Change in Net Position of Business-type Activities				<u>\$ 12,502,790</u>	

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Cash Flows
Proprietary Funds
Year Ended May 31, 2023

	Business-type Activities - Enterprise Funds				Governmental Activities - Internal Service Fund
	Pool	Tennis	Water	Total	
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from charges for services	\$ 920,382	\$ 485,676	\$ 3,327,269	\$ 4,733,327	\$ 4,433,608
Cash payments for goods or services	(318,153)	(126,120)	(4,377,891)	(4,822,164)	-
Cash payments to employees and for benefits	(798,778)	(231,180)	(2,252,163)	(3,282,121)	-
Cash payments for claims and related services	-	-	-	-	(4,451,048)
Net Cash From Operating Activities	(196,549)	128,376	(3,302,785)	(3,370,958)	(17,440)
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES					
Transfers in	1,012,393	-	-	1,012,393	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Capital grants	-	-	8,076,650	8,076,650	-
Bond anticipation notes issued	-	-	2,500,000	2,500,000	-
Premium issued	-	-	702,606	702,606	-
Principal paid on general obligation bonds	(286,337)	(16,035)	(604,296)	(906,668)	-
Principal paid on bond anticipation notes	-	-	(407,000)	(407,000)	-
Interest paid on indebtedness	(67,202)	(6,508)	(1,227,021)	(1,300,731)	-
Acquisition and construction of capital assets	(212,393)	(58,392)	(8,290,130)	(8,560,915)	-
Net Cash From Capital and Related Financing Activities	(565,932)	(80,935)	750,809	103,942	-
CASH FLOWS FROM INVESTING ACTIVITIES					
Purchase of investments	-	-	-	-	(2,034,379)
Interest income	27,575	15,277	462,530	505,382	142,226
Net Change From Investing Activities	27,575	15,277	462,530	505,382	(1,892,153)
Net Change in Cash and Equivalents	277,487	62,718	(2,089,446)	(1,749,241)	(1,909,593)
CASH AND EQUIVALENTS					
Beginning of Year	1,443,697	943,784	28,840,189	31,227,670	6,910,964
End of Year	\$ 1,721,184	\$ 1,006,502	\$ 26,750,743	\$ 29,478,429	\$ 5,001,371
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES					
Income (loss) from operations	\$ 185,539	\$ 321,537	\$ 3,312,803	\$ 3,819,879	\$ (12,518)
Adjustments to reconcile income (loss) from operations to net cash from operating activities					
Depreciation	281,209	22,435	1,076,546	1,380,190	-
Changes in operating assets and liabilities					
Accounts receivable	(20)	-	(86,393)	(86,413)	-
State and Federal aid	-	-	(4,760,821)	(4,760,821)	-
Inventories	-	-	(120,488)	(120,488)	-
Net pension assets	61,943	37,481	350,352	449,776	-
Deferred outflows of resources	11,265	5,748	81,886	98,899	-
Accounts payable	(54,285)	(3,992)	(1,287,673)	(1,345,950)	-
Accrued liabilities	10,609	1,334	7,902	19,845	-
Due to retirement systems	581	331	2,610	3,522	-
Unearned revenues	(306,577)	(26,493)	-	(333,070)	-
Compensated absences	(651)	2,212	22,987	24,548	-
Claims and judgments payable	-	-	-	-	(4,922)
Net pension liabilities	163,169	100,514	894,260	1,157,943	-
Other postemployment benefit liabilities payable	(412,564)	(244,253)	(2,982,520)	(3,639,337)	-
Deferred inflows of resources	(136,767)	(88,478)	185,764	(39,481)	-
Net Cash from Operating Activities	\$ (196,549)	\$ 128,376	\$ (3,302,785)	\$ (3,370,958)	\$ (17,440)
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES					
Amortization of bond premiums	\$ (6,565)	\$ (916)	\$ (433,504)	\$ (440,985)	\$ -

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Fiduciary Net Position
Fiduciary Fund
May 31, 2023

	Custodial Fund
ASSETS	
Cash and equivalents	<u>\$ 272,715</u>
LIABILITIES	
Building fees and other deposits	56,424
Other	<u>1,075</u>
Total Liabilities	<u>57,499</u>
NET POSITION	
Restricted	<u>\$ 215,216</u>

The notes to financial statements are an integral part of this statement.

Incorporated Village of Garden City, New York

Statement of Changes in Fiduciary Net Position
Fiduciary Fund
Year Ended May 31, 2023

	<u>Custodial Fund</u>
ADDITIONS	
Miscellaneous	\$ 2,140,585
DEDUCTIONS	
Payments to third parties	<u>2,159,614</u>
Net decrease in fiduciary net position	(19,029)
NET POSITION	
Beginning of Year	<u>234,245</u>
End of Year	<u><u>\$ 215,216</u></u>

The notes to financial statements are an integral part of this statement.

Note 1 - Summary of Significant Accounting Policies

The Incorporated Village of Garden City, New York ("Village") was established in 1919, and is governed by New York State Village Law and other general municipal laws of the State of New York and various local laws. The Village Board of Trustees is the legislative body responsible for overall operations and consists of the Mayor and seven trustees elected for two-year terms. The Mayor serves as the Chief Executive Officer and the Treasurer serves as the Chief Financial Officer. The Village provides a full range of municipal services including police, fire, sewer, water, sanitation, street maintenance, building, zoning, parks, recreation, library and general and administrative services.

The financial statements of the Village have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Village's significant accounting policies are described below:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the Village, b) organizations for which the Village is financially accountable and c) other organizations for which the nature and significance of their relationship with the Village are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the Village, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the Village's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency and financial accountability. Based upon the application of these criteria, the following blended component unit is included in the Village's reporting entity because of its operational or financial relationship with the Village. Blended component units, though legally separate entities, are in substance, part of the Village's operations. The blended component unit serves or benefits the Village almost exclusively. Financial information from this component unit is combined with that of the Village. The following represents the Village's blended component unit.

The Garden City Public Library ("Library") was established by the Village for the benefit of its residents and granted a charter by the State Board of Regents as provided in Article 5 of the Education Law of the State of New York. Although the Library is a separate legal entity, the Village appoints Library trustees, raises taxes and finances the Library's operations through the transfer of funds to the Library, has title to real property used by the Library and issues all Library indebtedness which is supported by the full faith and credit of the Village.

B. Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the primary government as a whole, except for interfund services provided and used. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues and other nonexchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Note 1 - Summary of Significant Accounting Policies (Continued)

The Statement of Net Position presents the financial position of the Village at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The Village does not allocate indirect expenses to functions in the Statement of Activities.

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the Village's enterprise funds. Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the Enterprise Funds (Pool Fund, Tennis Fund and Water Fund) and Internal Service Fund are charges to customers for services. Operating expenses for the Enterprise Funds and the Internal Service Fund include the cost of services, administrative expenses and benefit costs. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

C. Fund Financial Statements

The accounts of the Village are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts, which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The Village maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and fiduciary funds are reported by type. The Village has elected to treat each governmental and proprietary fund as a major fund as provided by the provisions of GASB Statement No. 34, *"Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments"*. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explain the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation. The Village's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

Note 1 - Summary of Significant Accounting Policies (Continued)

Fund Categories

- a. Governmental Funds - Governmental Funds are those through which most general government functions are financed. The acquisition, use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following represents the Village's major governmental funds:

General Fund - The General Fund constitutes the primary operating fund of the Village and is used to account for and report all financial resources not accounted for and reported in another fund.

Capital Projects Fund - The Capital Projects Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

Special Revenue Fund - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The major special revenue fund of the Village is the Library Fund. The Library Fund is used to account for and report all activity of the Garden City Public Library, serving as a center of information and providing community programming for the area.

- b. Proprietary Funds - Proprietary funds include enterprise and internal service funds. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability. Enterprise funds are used to account for those operations that provide services to the public. Internal service funds account for operations that provide services to other departments or agencies of the government, or to other governments, on a cost reimbursement basis.

The Village reports the following major proprietary funds:

Pool Fund - The Pool Fund is used to account for operations at the Village's swimming pool.

Tennis Fund - The Tennis Fund is used to account for operations at the Village's tennis bubble.

Water Fund - The Water Fund is used to account for operations related to water billings.

Internal Service Fund - The Internal Service Fund is used to account for the Village's workers' compensation benefits and general liability claims.

- c. Fiduciary Funds (Not Included in Government-Wide Statements) - The Fiduciary Funds are used to account for assets held by the Village on behalf of others. The

Note 1 - Summary of Significant Accounting Policies (Continued)

Custodial Fund is used to account for justice court activity and deposits due back to third parties.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the Proprietary and Fiduciary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property taxes are considered to be available if collected within sixty days of the fiscal year end. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are recognized as revenue when the expenditure is made and the amounts are expected to be collected within one year of the fiscal year end. A sixty day availability period is generally used for revenue recognition for most other governmental fund revenues. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, certain claims and judgments, tax certiorari, net pension liabilities and other postemployment benefit liability are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt are reported as other financing sources.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

Cash and Equivalents, Investments and Risk Disclosure

Cash and Equivalents - Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts and short-term investments with original maturities of less than three months from the date of acquisition.

The Village's deposits and investment policies are governed by State statutes. The Village has adopted its own written investment policy which provides for the deposit of funds in FDIC insured commercial banks or trust companies located within the State. The Village is authorized to use demand deposit accounts, time deposit accounts and certificates of deposit.

Note 1 - Summary of Significant Accounting Policies (Continued)

Collateral is required for demand deposit accounts, time deposit accounts and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The Village has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and Village subdivisions.

Investments - Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements and obligations of New York State or its political subdivisions.

The Village follows the provisions of GASB Statement No. 72, "*Fair Value Measurement and Application*", which defines fair value and establishes a fair value hierarchy organized into three levels based upon the input assumptions used in pricing assets. Level 1 inputs have the highest reliability and are related to assets with unadjusted quoted prices in active markets. Level 2 inputs relate to assets with other than quoted prices in active markets which may include quoted prices for similar assets or liabilities or other inputs which can be corroborated by observable market data. Level 3 inputs are unobservable inputs and are used to the extent that observable inputs do not exist.

The Village participates in the Cooperative Liquid Assets Securities System ("CLASS"), a cooperative investment pool, established pursuant to Articles 3A and 5G of General Municipal Law of the State of New York. CLASS has designated Public Trust Advisors, LLC as its registered investment advisor. Public Trust Advisors, LLC is register with the Securities and Exchange Commission ("SEC") and is subject to all of the rules and regulations of an investment advisor handling public funds. As such, the SEC provides regulatory oversight of CLASS.

The pool is authorized to invest in various securities issued by the United States and its agencies, obligations of the State of New York and repurchase agreements. These investments are reported at fair value. CLASS issued separately available audited financial statement with a year end of June 30th.

The Village's position in the pool in the amount of \$20,210,540 is equal to the value of the pool shares. The maximum maturity for any specific investment in the portfolio is 397 days.

Additional information concerning the cooperative is presented in the annual report of CLASS, which may be obtained from Public Trust Advisors, LLC, 717 17 Street, Suite 1850, Denver, CO 80202.

CLASS is rated AAAM by Standard and Poor's Rating Service. Local government investment cooperatives in this rating category meet the highest standard for credit quality, conservative investment policies, and safety of principal. CLASS invests in a high quality portfolio of investments legally permissible for municipalities and Villages in the State.

Restricted Cash - Restricted cash in the General Fund of \$2,102,536 is for the Employee Benefit Accrued Liability reserve. The restricted cash in the Library Fund of \$613 consists of donations and grants which are restricted for library programs.

Note 1 - Summary of Significant Accounting Policies (Continued)

Risk Disclosure

Interest Rate Risk - Interest rate risk is the risk that the government will incur losses in fair value caused by changing interest rates. The Village does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates. Generally, the Village does not invest in any long-term investment obligations.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. GASB Statement No. 40, "*Deposit and Investment Risk Disclosures – an amendment of GASB Statement No. 3*", directs that deposits be disclosed as exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the Village's name. The Village's aggregate bank balances that were not covered by depository insurance were not exposed to custodial credit risk at May 31, 2023.

Credit Risk - Credit risk is the risk that an issuer or other counterparty will not fulfill its specific obligation even without the entity's complete failure. The Village does not have a formal credit risk policy other than restrictions to obligations allowable under General Municipal Law of the State of New York.

Concentration of Credit Risk - Concentration of credit risk is the risk attributed to the magnitude of a government's investments in a single issuer. The Village's investment policy limits the amount on deposit at each of its banking institutions.

Taxes Receivable - Real property taxes attach as an enforceable lien on real property and are levied on June 1st. Village taxes are payable in two equal installments without penalty, on July 1st and December 31st. Current year delinquent property taxes not collected by March 31st are placed on tax sale.

Other Receivables - Other receivables include amounts due from other governments and individuals for services provided by the Village. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred. Allowances are recorded when appropriate.

Inventories - Inventories in the General and Water funds are recorded at cost on average cost basis and consist of materials and supplies. The cost is recorded as inventory at the time individual inventory items are purchased. The Village uses the consumption method to relieve inventory. In the fund financial statements, reported amounts are equally offset by nonspendable fund balance, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

Capital Assets - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), and are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$500 through March 27, 2018 and \$2,500 subsequent to March 27, 2018 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value

Note 1 - Summary of Significant Accounting Policies (Continued)

is the price that would be paid to acquire an asset with equivalent service potential on the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

Land and construction-in-progress are not depreciated. Property, plant and equipment of the Village are depreciated using the straight-line method over the following estimated useful lives.

<u>Class</u>	<u>Life in Years</u>
Buildings	20-50
Improvements Other Than Buildings	10-30
Machinery and Equipment	3-25
Infrastructure:	
Roads, curbs and sidewalks	20
Drainage systems	20
Sewer systems	50
Water mains	100

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheet.

Unearned Revenues - Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. In the government-wide financial statements, unearned revenues consist of revenue received in advance and/or revenue from grants received before the eligibility requirements have been met.

Unearned revenues in the fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met. The Village has reported \$1,416,932 for monies received in advance for the Village's recreation programs and American Rescue Plan Act funds in the General Fund and \$30,000 for donations received in advance in the Library Fund. In addition, the Village has reported \$263,862 in the Pool fund for monies relating to advance collections and \$8,585 in the Tennis fund for advance collections. Such amounts have been deemed to be measurable but not "available" pursuant to generally accepted accounting principles.

Deferred Outflows/Inflows of Resources - In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

Note 1 - Summary of Significant Accounting Policies (Continued)

The Village has reported deferred inflows of resources of \$1,110,683 for real property taxes not expected to be collected within the first sixty days of the subsequent fiscal year in the General Fund. These amounts are deferred and recognized as an inflow of resources in the period that the amount becomes available.

The Village has also reported deferred outflows of resources and deferred inflows of resources related to its pension and other postemployment benefit liabilities in the government-wide financial statement for governmental activities. These amounts are detailed in the discussion of the Village's pension and other postemployment benefit liabilities in Note 3E.

Long-Term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds. General obligation bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

Compensated Absences - The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements as current and long-term liabilities. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary related payments, where applicable.

Net Pension Liability (Asset) - The net pension liability represents the Village's proportionate share of the net pension liability (asset) of the New York State and Local Employees' Retirement System and the New York State and Local Police and Fire Retirement System. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 68, *"Accounting and Financial Reporting for Pensions"* and GASB Statement No. 71, *"Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68"*.

Other Postemployment Benefit Liability ("OPEB") - In addition to providing pension benefits, the Village provides health care benefits for certain retired employees and their survivors. The financial reporting of these amounts are presented in accordance with the provisions of GASB Statement No. 75, *"Accounting and Financial Reporting for Postemployment Benefits Other than Pensions"*.

Net Position - Net position represents the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances of bonds and other debt that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position.

Note 1 - Summary of Significant Accounting Policies (Continued)

Restricted net position consists of restricted assets and deferred outflows of resources reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on asset use either through the enabling legislation adopted by the Village or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Restricted net position for the Village includes restricted for debt service, civil practice law and rules and grantor and donor restrictions.

Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Fund Balances - Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the Village is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard the fund balance classifications are as follows:

Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).

Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items contained in the General Municipal Law of the State of New York.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision making authority. The Board of Trustees is the highest level of decision making authority for the Village that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the entity removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the Board of Trustees.

Assigned fund balance, in the General Fund, represents amounts constrained either by policies of the Board of Trustees for amounts assigned for balancing the subsequent year's budget or delegated to the Village Treasurer for amounts assigned for encumbrances. Unlike commitments, assignments generally only exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all funds except the General Fund includes all remaining amounts, except for negative balances, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance, in the General Fund, represents amounts not classified as nonspendable, restricted, committed or assigned. The General Fund is the only fund that

Note 1 - Summary of Significant Accounting Policies (Continued)

would report a positive unassigned fund balance. For all governmental funds other than the General Fund, any deficit fund balance is reported as unassigned.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Village's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the Village's policy to use fund balance in the following order: committed, assigned and unassigned.

F. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General Fund. Encumbrances outstanding at year-end are generally reported as assigned fund balance since they do not constitute expenditures or liabilities.

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

H. Subsequent Events Evaluation by Management

Management has evaluated subsequent events for disclosure and/or recognition in the financial statements through the date that the financial statements were available to be issued, which date is December 11, 2023.

Note 2 - Stewardship, Compliance and Accountability

A. Budgetary Data

The Village generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) Approximately four months prior to May 31st, the Village Treasurer will submit a proposed operating budget for the General Fund for the fiscal year commencing June 1st. The operating budget includes proposed expenditures and the means of financing them.
- b) Public hearings are conducted to obtain the public's comments on the proposed budget. On or before May 1st, the proposed budget is officially adopted by the Board of Trustees and tax rates are established.

Note 2 - Stewardship, Compliance and Accountability (Continued)

- c) Revenues are budgeted by source. Expenditures are budgeted by department and character (personal services, equipment and capital outlay, contractual expenditures, etc.) which constitutes the legal level of control. Expenditures and encumbrances may not exceed appropriations at this level. All budget revisions at this level are subject to final approval of the Board of Trustees. Within these control levels, the Village Treasurer is authorized to make transfer appropriations without Board approval.
- d) Appropriations lapse at the close of the year to the extent that they have not been expended or encumbered. Activities of all funds, except the Capital Projects Fund, are appropriated through this annual budget process and controlled through the purchase requisition system. The Capital Projects Fund is approved through resolutions authorizing individual projects which remain in effect for the life of the project.
- e) The budget for the General and Public Library funds are legally adopted each year. Budgets are adopted on a basis of accounting consistent with generally accepted accounting principles. In the event that actual revenues received exceed budgeted amounts, additional budgetary appropriations may be made. The Capital Projects Fund is budgeted on a project or grant basis.

Budgeted amounts are as originally adopted, or as amended by the Board of Trustees.

B. Property Tax Limitations

The Village is permitted by the Constitution of the State of New York to levy taxes up to 2% of the five year average full valuation of taxable real estate located within the Village and the Tax Base Growth Factor, exclusive of the amount raised for the payment of interest on and redemption of long-term debt. In accordance with this definition, the maximum amount of the levy for the 2023 fiscal year was \$139,533,545 which exceeded the actual levy, after exclusions of \$6,204,523 by \$80,035,502.

In addition to this constitutional tax limitation, Chapter 97 of the Laws of 2011, as amended ("Tax Levy Limitation Law"), modified previous law by imposing a limit on the amount of real property taxes a local government may levy. The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the Village to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the coming fiscal year minus the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States Department of Labor with the result expressed as a decimal to four places. The Village is required to calculate its tax levy limit for

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 2 - Stewardship, Compliance and Accountability (Continued)

the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the Village, including exclusions for certain portions of the expenditures for retirement system contributions and tort judgments payable by the Village. The Village Board of Trustees may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the Board first enacts, by a vote of at least sixty percent of the total voting power of the Board, a local law to override such limit for such coming fiscal year.

D. New Accounting Pronouncements

GASB Statement No. 87, "Leases", established a single model of lease accounting based on the concept that leases are a financing "right-to-use" underlying asset. This statement requires a lessee to recognize a lease liability and an intangible right-to-use lease asset and a lessor to recognize a lease receivable and a deferred inflow of resources. The requirements of GASB Statement No. 87 are effective for the Village's fiscal year ended May 31, 2023. The Village has completed its evaluation of the financial impact of GASB Statement No. 87 and determined that the implementation of this standard was not required as it did not have a material impact on the financial statements.

Note 3 - Detailed Notes on All Funds

A. Taxes Receivable

Taxes receivable at May 31, 2023 consisted of the following:

Tax Sale Certificates	<u>\$ 1,110,683</u>
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Taxes receivable in the fund financial statements are offset by deferred tax revenues of \$1,110,683 which represents an estimate of the taxes receivable which will not be collected within the first sixty days of the subsequent year.

B. Capital Assets

Changes in the Village's capital assets are as follows:

Class	Balance June 1, 2022	Additions	Deletions	Balance May 31, 2023
Governmental Activities:				
Capital Assets, not being depreciated:				
Land	\$ 16,748,023	\$ -	\$ -	\$ 16,748,023
Construction-in-progress	<u>819,527</u>	<u>581,299</u>	<u>336,803</u>	<u>1,064,023</u>
Total Capital Assets, not being depreciated	<u>\$ 17,567,550</u>	<u>\$ 581,299</u>	<u>\$ 336,803</u>	<u>\$ 17,812,046</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Class	Balance June 1, 2022	Additions	Deletions	Balance May 31, 2023
Capital Assets, being depreciated:				
Buildings	\$ 41,710,715	\$ 5,244,661	\$ -	\$ 46,955,376
Improvements other than buildings	8,680,588	78,148	-	8,758,736
Machinery and equipment	31,993,615	2,358,414	339,005	34,013,024
Infrastructure:				
Roads, curbs and sidewalks	57,395,597	3,206,094	-	60,601,691
Drainage and sewer systems	12,351,382	337,127	-	12,688,509
Total Capital Assets, being depreciated	152,131,897	11,224,444	339,005	163,017,336
Less Accumulated Depreciation for:				
Buildings	32,084,909	2,092,704	-	34,177,613
Improvements other than buildings	7,572,935	249,307	-	7,822,242
Machinery and equipment	22,308,793	2,204,997	339,005	24,174,785
Infrastructure:				
Roads, curbs and sidewalks	37,256,930	2,056,050	-	39,312,980
Drainage and sewer systems	8,686,181	267,227	-	8,953,408
Total Accumulated Depreciation	107,909,748	6,870,285	339,005	114,441,028
Total Capital Assets, being depreciated, net	\$ 44,222,149	\$ 4,354,159	\$ -	\$ 48,576,308
Governmental Activities Capital Assets, net	\$ 61,789,699	\$ 4,935,458	\$ 336,803	\$ 66,388,354

Depreciation expense was charged to the Village's functions as follows:

General Government Support	\$ 867,504
Public Safety	974,397
Transportation	2,012,793
Culture and Recreation	2,158,807
Home and Community services	856,784
Total Depreciation Expense - Governmental Activities	<u>\$ 6,870,285</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Class	Balance June 1, 2022	Additions	Deletions	Balance May 31, 2023
Business-Type Activities:				
Capital Assets, not being depreciated:				
Land	\$ 69,212	\$ -	\$ -	\$ 69,212
Construction-in-progress	43,820,369	10,426,889	24,638,351	29,608,907
Total Capital Assets, not being depreciated	<u>\$ 43,889,581</u>	<u>\$ 10,426,889</u>	<u>\$ 24,638,351</u>	<u>\$ 29,678,119</u>
Capital Assets, being depreciated:				
Buildings	\$ 12,380,328	\$ 17,891,578	\$ -	\$ 30,271,906
Improvements other than buildings	21,914,307	6,045,024	-	27,959,331
Machinery and equipment	16,573,529	885,985	-	17,459,514
Total Capital Assets, being depreciated	<u>50,868,164</u>	<u>24,822,587</u>	<u>-</u>	<u>75,690,751</u>
Less Accumulated Depreciation for:				
Buildings	9,148,082	548,274	-	9,696,356
Improvements other than buildings	8,602,410	509,224	-	9,111,634
Machinery and equipment	13,595,431	322,692	-	13,918,123
Total Accumulated Depreciation	<u>31,345,923</u>	<u>1,380,190</u>	<u>-</u>	<u>32,726,113</u>
Total Capital Assets, being depreciated, net	<u>\$ 19,522,241</u>	<u>\$ 23,442,397</u>	<u>\$ -</u>	<u>\$ 42,964,638</u>
Business-Type Activities Capital Assets, net	<u>\$ 63,411,822</u>	<u>\$ 33,869,286</u>	<u>\$ 24,638,351</u>	<u>\$ 72,642,757</u>

Depreciation expense was charged to the Village's functions and programs as follows:

Culture and recreation - pool and tennis activities	\$ 303,644
Home and community services - water services	<u>1,076,546</u>
Total depreciation expense - business-type activities	<u>\$ 1,380,190</u>

C. Accrued Liabilities

Accrued liabilities at May 31, 2023 were as follows:

	Fund					Total
	Governmental Activities		Business-Type Activities			
	General	Library	Pool	Tennis	Water	
Payroll and Employee Benefits	\$ 698,439	\$ 52,276	\$ 21,142	\$ 5,940	\$ 43,564	\$ 821,361

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)
May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

D. Short-Term Capital Borrowings

The schedule below details the changes in short-term capital borrowings:

Purpose	Original Issue Date	Maturity Date	Interest Rate	Balance June 1, 2022	Issued	Redemptions	Balance May 31, 2023
<u>Business-type Activities -</u>							
<u>Water Fund</u>							
Improvements to Wells	2/20/2020	2/16/2024	4.000 %	\$ 44,685,000	\$ 2,500,000	\$ 407,000	\$ 46,778,000
Unamortized premium	n/a	n/a	n/a	412,554	702,606	588,206	526,954
				<u>\$ 45,097,554</u>	<u>\$ 3,202,606</u>	<u>\$ 995,206</u>	<u>\$ 47,304,954</u>

Principal payments on bond anticipation notes must be made annually. State law requires that bond anticipation notes issued for capital purposes or judgments be converted to long-term obligations generally within seven years after the original issue date. However, bond anticipation notes issued for assessable improvement projects may be renewed for periods equivalent to the maximum life of the permanent financing, provided that stipulated annual reductions of principal are made.

Interest expense of \$1,138,055 was recorded in the Water Fund and in the government-wide financial statements for business-type activities.

E. Long-Term Liabilities

The following table summarizes changes in the Village's long-term liabilities for the year ended May 31, 2023:

	Balance June 1, 2022	New Issues/ Additions	Maturities and/or Payments	Balance May 31, 2023	Due Within One-Year
<u>Governmental Activities:</u>					
General obligation bonds payable	\$ 28,102,365	\$ -	\$ 2,973,332	\$ 25,129,033	\$ 3,043,612
Unamortized premium on bonds	921,739	-	114,628	807,111	-
	<u>29,024,104</u>	<u>-</u>	<u>3,087,960</u>	<u>25,936,144</u>	<u>3,043,612</u>
<u>Other Non-current Liabilities:</u>					
Compensated absences	9,465,163	1,344,177	947,000	9,862,340	986,000
Claims and judgments payable	2,902,588	-	4,922	2,897,666	295,254
Tax certiorari payable	250,000	350,000	-	600,000	600,000
Net pension liability - ERS	-	9,073,416	-	9,073,416	-
Net pension liability - PFRS	1,047,632	8,625,673	-	9,673,305	-
Other postemployment benefit liability	145,277,945	(38,883,193)	3,774,042	102,620,710	-
Total Other Non-Current Liabilities	<u>158,943,328</u>	<u>(19,489,927)</u>	<u>4,725,964</u>	<u>134,727,437</u>	<u>1,881,254</u>
Governmental Activities Long-Term Liabilities	<u>\$ 187,967,432</u>	<u>\$ (19,489,927)</u>	<u>\$ 7,813,924</u>	<u>\$ 160,663,581</u>	<u>\$ 4,924,866</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

	Balance June 1, 2022	New Issues/ Additions	Maturities and/or Payments	Balance May 31, 2023	Due Within One-Year
Business-Type Activities:					
General obligation bonds payable	\$ 13,107,635	\$ -	\$ 906,668	\$ 12,200,967	\$ 916,388
Unamortized premium on bonds	195,994	-	28,431	167,563	-
	<u>13,303,629</u>	<u>-</u>	<u>935,099</u>	<u>12,368,530</u>	<u>916,388</u>
Other Non-current Liabilities:					
Compensated absences	222,013	46,548	22,000	246,561	25,000
Net pension liability - ERS	-	1,157,943	-	1,157,943	-
Other postemployment benefit obligations liability	8,355,262	(475,300)	3,164,037	4,715,925	-
Total Other Non-Current Liabilities	<u>8,577,275</u>	<u>729,191</u>	<u>3,186,037</u>	<u>6,120,429</u>	<u>25,000</u>
Business - Type Activities					
Long-Term Liabilities	<u>\$ 21,880,904</u>	<u>\$ 729,191</u>	<u>\$ 4,121,136</u>	<u>\$ 18,488,959</u>	<u>\$ 941,388</u>

The Village's liability for general obligation bonds payable, compensated absences, net pension liability and other postemployment benefit obligations payable will be liquidated through future budgetary appropriation in the governmental or proprietary fund that gave rise to the liability. The liability for claims and judgments payable will be liquidated through the Internal Service Fund or General Fund, depending on the nature of the case and tax certiorari payable will be liquidated through the General Fund.

General Obligation Bonds Payable

General obligation bonds payable at May 31, 2023 are comprised of the following individual issues:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rates	Governmental Activities	Business-Type Activities			Total
						Pool Fund	Tennis Fund	Water Fund	
2012 Public Improvement Serial Bonds	2012	\$ 6,010,000	2027	2.375-2.625 %	\$ 240,000	\$ 760,000	\$ -	\$ -	\$ 1,000,000
2014 Public Improvement Serial Bonds, Series A	2014	2,189,500	2024	2.000	260,000	-	-	-	260,000
2015 Public Improvement Serial Bonds, Series A	2015	3,090,000	2025	2.000-2.375	835,000	-	-	-	835,000
2015 Public Improvement Serial Bonds, Series B	2015	3,500,000	2025	2.000	1,410,000	-	-	-	1,410,000
2015 Water System Improvement Serial Bonds, Series C	2015	2,365,535	2031	2.000-2.750	-	-	-	1,370,000	1,370,000
2016 Public Improvement Serial Bonds	2016	9,235,000	2033	3.000	4,572,913	564,889	-	1,132,198	6,270,000
2018 Public Improvement Serial Bonds, Series A	2018	12,735,000	2034	2.250-5.000	9,788,420	686,580	-	-	10,475,000
2018 Public Improvement Serial Bonds, Series B	2018	6,000,000	2049	2.250-5.000	-	-	-	5,510,000	5,510,000
2020 Public Improvement Serial Bonds, Series A	2020	5,100,000	2029	5.000	3,515,868	-	114,132	-	3,630,000
2021 Public Improvement Serial Bonds, Series A	2021	6,360,000	2044	1.000-5.000	4,242,898	-	-	1,752,102	5,995,000
2021 Public Improvement Refunding Serial Bonds, Series B	2021	1,480,000	2025	5.000	263,934	-	-	311,066	575,000
					<u>\$ 25,129,033</u>	<u>\$ 2,011,469</u>	<u>\$ 114,132</u>	<u>\$ 10,075,366</u>	<u>\$ 37,330,000</u>

Interest expenditures/expense of \$1,309,215 was recorded in the fund financial statements, as detailed below. Interest expense of \$774,958 and \$391,190 was recorded in the government-wide financial statements for governmental activities and business-type activities, respectively.

Fund	Amount
Governmental Funds -	
General	\$ 918,025
Proprietary Funds:	
Pool	58,096
Tennis	5,325
Water	327,769
	<u>\$ 1,309,215</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

Payments to Maturity

The annual requirements to amortize all bonded debt outstanding as of May 31, 2023, including interest payments of \$8,184,137 are as follows:

Year Ending May 31,	Governmental Activities		Business-Type Activities			
	General Obligation		Pool Fund		Tennis Fund	
	Bonds Payable		General Obligation		Bonds Payable	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 3,043,612	\$ 812,066	\$ 284,982	\$ 58,902	\$ 16,821	\$ 5,707
2025	2,869,491	701,906	289,078	50,565	17,607	4,866
2026	2,400,828	592,361	293,052	41,814	18,550	3,985
2027	2,010,437	500,072	297,026	32,653	19,336	3,058
2028	2,037,573	419,809	110,794	24,098	20,437	2,091
2029-2033	8,368,291	1,128,630	603,480	70,693	21,381	1,069
2034-2038	2,986,865	201,251	133,057	4,022	-	-
2039-2043	1,167,770	72,711	-	-	-	-
2044-2048	244,166	4,273	-	-	-	-
2049	-	-	-	-	-	-
	<u>\$ 25,129,033</u>	<u>\$ 4,433,079</u>	<u>\$ 2,011,469</u>	<u>\$ 282,747</u>	<u>\$ 114,132</u>	<u>\$ 20,776</u>

Year Ending May 31,	Business-Type Activities		Business-Type Activities		Total	
	Water Fund		Total		Total	
	General Obligation		Principal		Interest	
	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 614,585	\$ 309,545	\$ 916,388	\$ 374,154	\$ 3,960,000	\$ 1,186,220
2025	628,824	285,283	935,509	340,714	3,805,000	1,042,620
2026	487,570	260,305	799,172	306,104	3,200,000	898,465
2027	503,201	242,481	819,563	278,192	2,830,000	778,264
2028	521,196	226,123	652,427	252,312	2,690,000	672,121
2029-2033	2,436,848	894,031	3,061,709	965,793	11,430,000	2,094,423
2034-2038	1,465,078	626,816	1,598,135	630,838	4,585,000	832,089
2039-2043	1,657,230	421,462	1,657,230	421,462	2,825,000	494,173
2044-2048	1,460,834	176,239	1,460,834	176,239	1,705,000	180,512
2049	300,000	5,250	300,000	5,250	300,000	5,250
	<u>\$ 10,075,366</u>	<u>\$ 3,447,535</u>	<u>\$ 12,200,967</u>	<u>\$ 3,751,058</u>	<u>\$ 37,330,000</u>	<u>\$ 8,184,137</u>

The above general obligation bonds are direct borrowings of the Village for which its full faith and credit are pledged and are payable from taxes levied on all taxable real property within the Village.

Legal Debt Margin

The Village is subject to legal limitations on the amount of debt that it may issue. The Village's legal debt margin is 7% of the most recent full valuation of taxable real property. At May 31, 2023, that amount was \$7,213,012,342. As of May 31, 2023, the total outstanding debt applicable to the limit was \$89,930,000.

Compensated Absences

Village employees are granted vacation and sick leave and earn compensatory absences in varying amounts, the terms of which must comply with the current collective bargaining agreements. In the

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

event of termination or upon retirement, an employee is entitled to payment for accumulated vacation, personal leave and sick leave at various rates subject to certain maximum limitations.

Estimated vacation, sick leave and compensatory absences accumulated by governmental fund type employees have been recorded in the Statement of Net Position. Vested vacation, personal leave and sick leave accumulated by business-type employees have been recorded in proprietary funds as a liability and expense. Payment of vacation time and sick leave is dependent upon many factors, therefore, timing of future payments is not readily determinable. However, management believes that sufficient resources will be made available for the payments of vacation, sick leave and compensatory absences when such payments become due. As of May 31, 2023, the value of the Village's accumulated vacation time and sick leave for governmental and business-type activities was \$9,862,340 and \$246,561, respectively, of which \$2,852,536, including \$750,000 appropriated for use in the May 31, 2024 adopted budget, was included in the restricted fund balance of the General Fund.

Claims and Judgments Payable

The Internal Service Funds reflect workers' compensation and general liability claim liabilities. These liabilities are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

An analysis of the activity of unpaid claim liabilities in the Internal Service Fund is as follows:

	<u>Workers' Compensation</u>		<u>General Liability</u>	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Balance - Beginning of Year	\$ 537,990	\$ 552,693	\$ 2,364,598	\$ 2,446,322
Provision for Claims and Claims Adjustment Expenses	4,555	131,078	588,942	238,509
Claims and Claims Adjustment Expenses Paid	<u>(147,339)</u>	<u>(145,781)</u>	<u>(451,080)</u>	<u>(320,233)</u>
Balance - End of Year	<u>\$ 395,206</u>	<u>\$ 537,990</u>	<u>\$ 2,502,460</u>	<u>\$ 2,364,598</u>
Due Within One Year	<u>\$ 45,254</u>	<u>\$ 115,417</u>	<u>\$ 250,000</u>	<u>\$ 236,000</u>

The Village began purchasing workers' compensation insurance policies during the fiscal year ended May 31, 2012 in order to minimize costs (the insurance policies will provide coverage for workers' compensation claims occurring after August 1, 2011) and, therefore, there is no provision for insured workers' compensation events in the current or prior fiscal year.

Note 3 - Detailed Notes on All Funds (Continued)

Tax Certiorari Payable

Tax certiorari payable includes an estimated liability of \$600,000 for tax certiorari refunds, which are not due and payable at year end. These amounts have been recorded as an expense in the government-wide financial statements.

Pension Plans

New York State and Local Retirement System

The Village participates in the New York State and Local Employees' Retirement System ("ERS") and the New York State and Local Police and Fire Retirement System ("PFRS") which are collectively referred to as the New York State and Local Retirement System ("System"). These are cost-sharing, multiple-employer defined benefit pension plans. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund ("Fund"), which was established to hold all assets and record changes in fiduciary net position. The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four year term. Obligations of employers and employees to contribute and benefits to employees are governed by the New York State Retirement and Social Security Law ("NYSRSSL"). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The Village also participates in the Public Employees' Group Life Insurance Plan, which provides death benefits in the form of life insurance. The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided may be found at www.osc.state.ny.us/retire/about_us/financial_statements_index.php or obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

The System is noncontributory except for employees who joined after July 27, 1976, who contribute 3% of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010, who generally contribute between 3% and 6% of their salary for their entire length of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the System's fiscal year ending March 31. The employer contribution rates for the ERS and PFRS plan years ended March 31, 2023 are as follows:

	<u>Tier/Plan</u>	<u>Rate</u>
ERS	3 A14	12.9 %
	4 A15	12.9
	5 A15	11.0
	6 A15	8.1

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

	<u>Tier/Plan</u>	<u>Rate</u>
PFRS	2 384D	29.5 %
	2 384D	29.0
	5 384D	25.4
	6 384D	20.5

At May 31, 2023, the Village reported the following for its proportionate share of the net pension liability for ERS and PFRS:

	<u>ERS</u>	<u>PFRS</u>
Measurement date	March 31, 2023	March 31, 2023
Net pension liability	\$ 10,231,359	\$ 9,673,305
Village's proportion of the net pension liability	0.0477119 %	0.175544 %
Change in proportion since the prior measurement date	(0.0005524) %	(0.0088838) %

The net pension liability was measured as of March 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Village's proportion of the net pension liability was based on a computation of the actuarially determined indexed present value of future compensation by employer relative to the total of all participating members.

For the year ended May 31, 2023, the Village recognized its proportionate share of pension expense in the government-wide financial statements of \$3,191,306 and \$404,920 for ERS in the governmental activities and business-type activities, respectively, and \$3,338,311 for PFRS in governmental activities. Pension expenditures of \$1,867,041 for ERS and \$2,199,092 for PFRS were recorded in the fund financial statements and were charged to the following funds:

<u>Fund</u>	<u>ERS</u>	<u>PFRS</u>
General	\$ 1,273,607	\$ 2,199,092
Library	188,514	-
Enterprise Fund - Pool	57,982	-
Enterprise Fund - Tennis	36,152	-
Enterprise Fund - Water	310,786	-
	<u>\$ 1,867,041</u>	<u>\$ 2,199,092</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

At May 31, 2023, the Village reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	ERS - Governmental Activities		ERS - Business-Type Activities	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 966,389	\$ 254,816	\$ 123,331	\$ 32,519
Changes of assumptions	4,406,637	48,701	562,371	6,216
Net difference between projected and actual earnings on pension plan investments	-	53,305	-	6,804
Changes in proportion and differences between Village contributions and proportionate share of contributions	172,460	111,767	22,008	14,263
Village contributions subsequent to the measurement date	245,697	-	30,555	-
	<u>\$ 5,791,183</u>	<u>\$ 468,589</u>	<u>\$ 738,265</u>	<u>\$ 59,802</u>

	PFRS - Governmental Activities		Total	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 945,468	\$ -	\$ 2,035,188	\$ 287,335
Changes of assumptions	4,713,776	-	9,682,784	54,917
Net difference between projected and actual earnings on pension plan investments	17,101	-	17,101	60,109
Changes in proportion and differences between Village contributions and proportionate share of contributions	931,385	362,391	1,125,853	488,421
Village contributions subsequent to the measurement date	416,480	-	692,732	-
	<u>\$ 7,024,210</u>	<u>\$ 362,391</u>	<u>\$ 13,553,658</u>	<u>\$ 890,782</u>

\$245,697 and \$416,480 reported as deferred outflows of resources related to ERS and PFRS governmental activities, and \$30,555 reported as deferred outflows of resources related to ERS business-type activities, resulting from the Village's accrued contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the plan's year ended March 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to ERS and PFRS will be recognized in pension expense as follows:

Year Ended March 31,	Governmental Activities		Business-Type Activities
	ERS	PFRS	ERS
2024	\$ 1,202,573	\$ 1,291,917	\$ 153,472
2025	(478,945)	(59,374)	(61,123)
2026	1,882,574	2,935,025	240,253
2027	2,470,696	1,851,071	315,305
2028	-	226,700	-
Thereafter	-	-	-
	<u>\$ 5,076,898</u>	<u>\$ 6,245,339</u>	<u>\$ 647,907</u>

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The total pension liability for the ERS and PFRS measurement date was determined by using an actuarial valuation date as noted below, with update procedures used to roll forward the total pension liabilities to that measurement date. Significant actuarial assumptions used in the valuation were as follows:

	ERS	PFRS
Measurement date	March 31, 2023	March 31, 2023
Actuarial valuation date	April 1, 2022	April 1, 2022
Investment rate of return	5.9% *	5.9% *
Salary scale	4.4%	6.2%
Inflation rate	2.9%	2.9%
Cost of living adjustments	1.5%	1.5%

*Compounded annually, net of pension plan investment expenses, including inflation.

Annuitant mortality rates are based on the System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021.

The actuarial assumptions used in the valuation are based on the result of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation is summarized in the following table:

Asset Type	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	32 %	4.30 %
International Equity	15	6.85
Private Equity	10	7.50
Real Estate	9	4.60
Opportunistic/ARS Portfolio	3	5.38
Credit	4	5.43
Real Assets	3	5.84
Fixed Income	23	1.50
Cash	1	-
	<u>100 %</u>	

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The real rate of return is net of the long-term inflation assumption of 2.9%.

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (4.9%) or 1 percentage point higher (6.9%) than the current rate:

	1% Decrease (4.9%)	Current Discount Rate (5.9%)	1% Increase (6.9%)
Governmental Activities proportionate share of the ERS net pension liability (asset)	\$ 21,926,555	\$ 9,073,416	\$ (1,666,876)
Business-Type Activities proportionate share of the ERS net pension liability (asset)	\$ 2,798,251	\$ 1,157,943	\$ (212,726)
Governmental Activities proportionate share of the PFRS net pension liability	\$ 20,164,456	\$ 9,673,305	\$ 986,001

The components of the collective net pension liability as of the March 31, 2023 measurement date were as follows:

	ERS	PFRS	Total
Total pension liability	\$ 232,627,259,000	\$ 43,835,333,000	\$ 276,462,592,000
Fiduciary net position	211,183,223,000	38,324,863,000	249,508,086,000
Employers' net pension liability	\$ 21,444,036,000	\$ 5,510,470,000	\$ 26,954,506,000
Fiduciary net position as a percentage of total pension liability	90.78%	87.43%	90.25%

Employer contributions to ERS and PFRS are paid annually and cover the period through the end of the System's fiscal year, which is March 31st. Retirement contributions as of May 31, 2023 represent the employer contribution for the period of April 1, 2023 through May 31, 2023 based on paid ERS and PFRS wages multiplied by the employers' contribution rate, by tier. Employee contributions are remitted monthly. Accrued retirement contributions to ERS and PFRS governmental activities were \$245,697 and \$416,480 respectively and ERS business-type activities was \$30,555 as of May 31, 2023.

Note 3 - Detailed Notes on All Funds (Continued)

Voluntary Defined Contribution Plan

The Village can offer a defined contribution plan to all non-union employees hired on or after July 1, 2013 and earning at the annual full-time salary rate of \$75,000 or more. The employee contribution is between 3% and 6% depending on salary and the Village will contribute 8%. Employer contributions vest after 366 days of service. No current employees participated in this program.

Other Postemployment Benefit Liability (“OPEB”)

In addition to providing pension benefits, the Village provides certain health care benefits for retired employees through a single employer defined benefit OPEB plan. The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the Village may vary according to length of service. The cost of providing postemployment health care benefits is shared between the Village and the retired employee as noted below. Substantially all of the Village's employees may become eligible for those benefits if they reach normal retirement age while working for the Village. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75, “*Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*”, so the net OPEB liability is equal to the total OPEB liability. Separate financial statements are not issued for the plan.

At May 31, 2023, the following employees were covered by the benefit terms:

Inactive employees currently receiving benefit payments	227
Inactive employees entitled to but not yet receiving benefit payments	19
Active employees	<u>237</u>
	<u><u>483</u></u>

The Village’s total OPEB liability of \$107,336,635 (\$102,620,710 governmental activities and \$4,715,925 business-type activities) was measured as of May 31, 2023, and was determined by an actuarial valuation as of June 1, 2022 and rolled forward to May 31, 2023.

The total OPEB liability in the June 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary increases	2.5%, average, including inflation
Discount rate	3.9%
Healthcare cost trend rates	5.75% for Pre-65 and 5.0% for Post-65 for 2023, decreasing at various rates to an ultimate rate of 4.5% for 2030 and later years
Retirees' share of benefit-related costs	Varies from 0% to 50%, depending on applicable retirement year and bargaining unit

The discount rate was based on a review of the yield derived from the 20 Year AA Municipal GO Bond Rate Index.

Mortality rates were in accordance with the SOA RP-2014 Total Dataset. Mortality improvements are projected using SOA Scale MP-2021.

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

The actuarial assumptions used in the June 1, 2022 valuation were based on the experience of the ERS and PFRS as outlined in Aon's *New York State – Development of Recommended Actuarial Assumptions for Other Postemployment Benefit Plans Actuarial Valuations – Participating Agency Version – August 2022* report.

The Village's change in the total OPEB liability for the year ended May 31, 2023 is as follows:

	Governmental Activities	Business-Type Activities			Total
		Pool Fund	Tennis Fund	Water Fund	
Total OPEB Liability - Beginning of Year	\$ 145,277,945	\$ 731,267	\$ 421,887	\$ 7,202,108	\$ 8,355,262
Service cost	3,266,229	10,253	7,853	58,407	76,513
Interest	4,875,291	24,576	14,330	241,471	280,377
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(34,074,747)	(359,719)	(221,853)	(2,364,695)	(2,946,267)
Changes in assumptions or other inputs	(12,949,966)	(70,771)	(43,762)	(717,657)	(832,190)
Benefit payments	(3,774,042)	(16,903)	(821)	(200,046)	(217,770)
Total OPEB Liability - End of Year	<u>\$ 102,620,710</u>	<u>\$ 318,703</u>	<u>\$ 177,634</u>	<u>\$ 4,219,588</u>	<u>\$ 4,715,925</u>

The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.9%) or 1 percentage point higher (4.9%) than the current discount rate:

	1% Decrease (2.9%)	Current Discount Rate (3.9%)	1% Increase (4.9%)
Total OPEB Liability	<u>\$ 124,772,039</u>	<u>\$ 107,336,635</u>	<u>\$ 93,487,045</u>

The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (decreasing in various amounts to a trend rate of 3.5%) or 1 percentage point higher (increasing in various amounts to a trend rate of 5.5%) than the current healthcare cost trend rates:

	1% Decrease (decreasing in various amounts to a trend rate of 3.5%)	Current Healthcare Cost Trend Rates (decreasing in various amounts to a trend rate of 4.5%)	1% Increase (Increasing in various amounts to a trend rate of 5.5%)
Total OPEB Liability	<u>\$ 92,026,126</u>	<u>\$ 107,336,635</u>	<u>\$ 126,818,754</u>

For the year ended May 31, 2023, the Village recognized OPEB expense of (\$2,765,321) in the government-wide financial statements ((\$1,869,238) governmental activities and (\$896,083) business-type activities). At May 31, 2023, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

	Governmental Activities		Business-Type Activities	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of assumptions or other inputs	\$ -	\$ 32,822,172	\$ -	\$ 1,508,340
Differences between expected and actual experience	-	31,283,336	-	1,437,622
	<u>\$ -</u>	<u>\$ 64,105,508</u>	<u>\$ -</u>	<u>\$ 2,945,962</u>
	Total			
	Deferred Outflows of Resources	Deferred Inflows of Resources		
Changes of assumptions or other inputs	\$ -	\$ 34,330,512		
Differences between expected and actual experience	-	32,720,958		
	<u>\$ -</u>	<u>\$ 67,051,470</u>		

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended May 31,	Governmental Activities	Business-Type Activities
2024	\$ (13,374,982)	\$ (614,646)
2025	(17,091,267)	(785,427)
2026	(17,091,269)	(785,427)
2027	(16,547,990)	(760,462)
Thereafter	-	-
	<u>\$ (64,105,508)</u>	<u>\$ (2,945,962)</u>

F. Revenues and Expenditures

Interfund Transfers

Interfund transfers are defined as the flow of assets, such as cash or goods and services, without the equivalent flow of assets in return. The interfund transfers reflected below have been reflected as transfers:

	Transfers In			
Transfers Out	Capital Projects Fund	Library Fund	Enterprise Fund Pool Fund	Total
General Fund	\$ 7,625,272	\$ 3,123,300	\$ 1,012,393	\$ 11,760,965
Library Fund	71,897	-	-	71,897
	<u>\$ 7,697,169</u>	<u>\$ 3,123,300</u>	<u>\$ 1,012,393</u>	<u>\$ 11,832,862</u>

Transfers are used to 1) move funds earmarked in the operating funds to fulfill commitments for Capital Projects and Enterprise funds expenditures and 2) move amounts in the Capital Projects Fund to the General Fund as projects with remaining balances are completed.

Note 3 - Detailed Notes on All Funds (Continued)

G. Net Position

The components of net position are detailed below:

Net Investment in Capital Assets - the component of net position that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unexpended proceeds, that is directly attributable to the acquisition, construction or improvement of those assets.

Restricted for Debt Service - the component of net position that reports the difference between assets and liabilities with constraints placed on their use by Local Finance Law.

Restricted for Civil Practice Law and Rules - the component of net position that reports the funds set aside pursuant to Chapter 8 of the Consolidated Laws of New York.

Restricted for Grantors and Donors - the component of net position that reports the difference between assets and liabilities of certain programs within constraints placed on their use by either external parties and/or statute.

Unrestricted - all other amounts that do not meet the definition of "restricted" or "net investment in capital assets".

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)

May 31, 2023

Note 3 - Detailed Notes on All Funds (Continued)

H. Fund Balances

	2023				2022			
	General Fund	Capital Projects Fund	Library Fund	Total	General Fund	Capital Projects Fund	Library Fund	Total
Nonspendable:								
Inventories	\$ 995,844	\$ -	\$ -	\$ 995,844	\$ 958,137	\$ -	\$ -	\$ 958,137
Restricted:								
Grantors and donor restrictions	-	-	613	613	-	-	71,735	71,735
Debt service	157,937	-	-	157,937	183,400	-	-	183,400
Employee benefit accrued liabilities	2,102,536	-	-	2,102,536	2,012,608	-	-	2,012,608
Employee benefit accrued liabilities - for subsequent year's expenditures	750,000	-	-	750,000	750,000	-	-	750,000
Civil practice law and rules	52,347	-	-	52,347	53,677	-	-	53,677
Capital projects	-	3,894,079	-	3,894,079	-	5,638,538	-	5,638,538
Total Restricted	3,062,820	3,894,079	613	6,957,512	2,999,685	5,638,538	71,735	8,709,958
Assigned:								
Purchases on order:								
General government support	191,433	-	-	191,433	331,005	-	-	331,005
Public safety	184,184	-	-	184,184	155,556	-	-	155,556
Transportation	44,978	-	-	44,978	85,697	-	-	85,697
Culture and recreation	38,630	-	13,968	52,598	132,524	-	3,882	136,406
Home and community services	60,509	-	-	60,509	54,462	-	-	54,462
	519,734	-	13,968	533,702	759,244	-	3,882	763,126
Subsequent year's expenditures	4,050,519	-	22,415	4,072,934	1,676,824	-	323,480	2,000,304
Capital projects	-	9,890,198	-	9,890,198	-	12,384,983	-	12,384,983
Library purposes	-	-	105,940	105,940	-	-	712	712
Total Assigned	4,570,253	9,890,198	142,323	14,602,774	2,436,068	12,384,983	328,074	15,149,125
Unassigned	18,625,884	-	-	18,625,884	18,505,129	-	-	18,505,129
Total Fund Balances	\$ 27,254,801	\$ 13,784,277	\$ 142,936	\$ 41,182,014	\$ 24,899,019	\$ 18,023,521	\$ 399,809	\$ 43,322,349

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

Certain elements of fund balance are described above. Those additional elements which are not reflected in the Statement of Net Position but are reported in the governmental funds balance sheet are described below.

Inventories in the General Fund have been classified as nonspendable to indicate that a portion of fund balance is not "available" for expenditure because the asset is in the form commodities and the Village anticipates utilizing them in the normal course of operations.

Employee Benefit Accrued Liabilities – the component of fund balance that has been restricted pursuant to Section 6-p of the General Municipal Law of the State of New York to provide funds for the payment of unused sick time and other forms of payment for accrued leave granted upon termination or separation from service.

Restricted for Capital Projects represents amounts restricted for capital projects, exclusive of unexpended bond proceeds and unrestricted interest earnings.

Purchases on order are assigned and represent the Village's intention to honor the contracts in process at year-end. The subsequent year's appropriations will be amended to provide authority to complete the transactions.

Subsequent year's expenditures are amounts that at May 31, 2023, the Village Board has utilized to be appropriated to the ensuing year's budget.

Unassigned fund balance in the General Fund represents amounts not classified as restricted or assigned.

Note 4 - Summary Disclosure of Significant Contingencies

A. Litigation

The Village is involved in various claims and lawsuits, arising in the normal course of operations. Management believes that any financial responsibility that may be incurred in settlement of such claims and lawsuits would not be material to the Village's financial position.

The Village is also defendant in numerous tax certiorari proceedings, the results of which cannot be determined at this time. Any future refunds resulting from adverse settlements will be funded in the year the payments are made.

The Village is a defendant in an action filed in October 2020. The plaintiff filed a Notice of Claim for injuries suffered as a result of a motor vehicle accident with a member of the Village's police department. Mediation took place subsequent to year-end and negotiated a settlement of \$300,000 for the injuries to the plaintiff, of which the Village would only be liable for their deductible of \$25,000.

B. Risk Management

In common with other municipalities, the Village receives numerous notices of claims. The Village established a self-insurance risk management program for primary casualty claims, which is accounted for in the Internal Service Fund. With respect to those insurance needs which are being

Incorporated Village of Garden City, New York

Notes to Financial Statements (Continued)
May 31, 2023

Note 4 - Summary Disclosure of Significant Contingencies (Continued)

self-insured, the Village has primary casualty and umbrella policies in place, which provide for a total of \$31,000,000 of coverage, excess of the applicable line of coverage's self-insured retention.

Since August 2011, the Village has been a member of a workers' compensation group self-insurance fund, which provides both coverage and claims/loss control services. Prior to this arrangement, the Village was self-insured with coverage for catastrophic claims, excess of the applicable self-insured retention, via an excess workers' compensation policy.

There have been no significant reductions in insurance coverage as compared to the prior year, and there were no settlements in excess of insurance coverage over the last three years.

C. Contingencies

The Village participates in various Federal grant programs. These programs may be subject to program compliance audits pursuant to the Uniform Guidance. Accordingly, the Village's compliance with applicable grant requirements will be established at a future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Village anticipates such amounts, if any, to be immaterial.

Note 5 - Tax Abatements

The Village has real property tax abatement agreements organized pursuant to Title I, Article 18-A of the General Municipal Law of the State of New York.

Copies of the agreements may be obtained from the Village. Information relevant to disclosure of these agreements for the fiscal year ended May 31, 2023 is as follows:

Agreement	Taxable Assessed Value	Tax Rate	Tax Value	PILOT Received	Taxes Abated
Town of Hempstead 301 N. Franklin Street (Hempstead Lincoln Mercury)	\$ 14,000	\$ 50.17	\$ 7,024	\$ 13,051	\$ (6,027)
Town of Hempstead 390 Old Country Road	30,000	50.17	15,052	14,648	404
County of Nassau - Hempstead	1,427,768	50.17	716,347	716,347	-
County of Nassau - North Hempstead	33,800	50.17	16,958	1,393	15,565
County of Nassau - 700 Garden City Plaza - Palmetto	336,680	50.17	168,921	63,623	105,298 *
555 Stewart Garden City LLC	42,350	50.17	21,248	21,248	-
	<u>\$ 1,884,598</u>		<u>\$ 945,550</u>	<u>\$ 830,310</u>	<u>\$ 115,240</u>

* This amount was received by the Village due to agreement with Palmetto to pay full amount of Village taxes.

Note 6 - Recently Issued GASB Pronouncements

GASB Statement No. 96, "*Subscription-Based Information Technology Arrangements*" provides guidance on the accounting and financial reporting for subscription-based information technology arrangements ("SBITAs") for government end users. This Statement defines a SBITA and establishes that a SBITA results in a right-to-use subscription asset (intangible asset) and a corresponding liability. The Statement also provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA, as well as detailing the requirements for note disclosures regarding a SBITA. The requirements of this Statement are effective for reporting periods beginning after June 15, 2022.

Note 6 - Recently Issued GASB Pronouncements (Continued)

GASB Statement No. 101, "*Compensated Absences*", provides guidance on the accounting and financial reporting for compensated absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2023.

This is not an all-inclusive list of recently issued GASB pronouncements but rather a listing of Statements that the Village believes will most impact its financial statements. The Village will evaluate the impact this and other pronouncements may have on its financial statements and will implement them as applicable and when material.

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Incorporated Village of Garden City, New York

Required Supplementary Information - Schedule of Changes in the
Village's Total OPEB Liability and Related Ratios
Last Ten Fiscal Years (1)(2)

	2023	2022	2021	2020	2019
<u>Governmental Activities:</u>					
Total OPEB Liability:					
Service cost	\$ 3,266,229	\$ 6,038,095	\$ 4,908,974	\$ 4,447,967	\$ 3,613,356
Interest	4,875,291	3,562,551	4,369,721	4,680,261	4,799,036
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(34,074,747)	-	(4,829,570)	-	-
Changes of assumptions or other inputs	(12,949,966)	(40,544,310)	2,653,282	18,223,241	12,779,456
Benefit payments	(3,774,042)	(3,811,846)	(3,715,596)	(3,362,021)	(3,682,351)
Net Change in Total OPEB Liability	(42,657,235)	(34,755,510)	3,386,811	23,989,448	17,509,497
Total OPEB Liability – Beginning of Year	145,277,945	180,033,455	176,646,644	152,657,196	135,147,699 (3)
Total OPEB Liability – End of Year	<u>\$ 102,620,710</u>	<u>\$ 145,277,945</u>	<u>\$ 180,033,455</u>	<u>\$ 176,646,644</u>	<u>\$ 152,657,196</u>
<u>Business-Type Activities:</u>					
Total OPEB Liability:					
Service cost	\$ 76,513	\$ 325,964	\$ 265,008	\$ 291,962	\$ 237,178
Interest	280,377	205,684	280,129	298,386	304,529
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(2,946,267)	-	(1,378,722)	-	-
Changes of assumptions or other inputs	(832,190)	(2,342,613)	145,574	1,212,097	850,011
Benefit payments	(217,770)	(235,941)	(229,984)	(215,242)	(235,751)
Net Change in Total OPEB Liability	(3,639,337)	(2,046,906)	(917,995)	1,587,203	1,155,967
Total OPEB Liability – Beginning of Year	8,355,262	10,402,168	11,320,163	9,732,960	8,576,993 (3)
Total OPEB Liability – End of Year	<u>\$ 4,715,925</u>	<u>\$ 8,355,262</u>	<u>\$ 10,402,168</u>	<u>\$ 11,320,163</u>	<u>\$ 9,732,960</u>
<u>Primary Government:</u>					
Total OPEB Liability:					
Service cost	\$ 3,342,742	\$ 6,364,059	\$ 5,173,982	\$ 4,739,929	\$ 3,850,534
Interest	5,155,668	3,768,235	4,649,850	4,978,647	5,103,565
Changes of benefit terms	-	-	-	-	-
Differences between expected and actual experience	(37,021,014)	-	(6,208,292)	-	-
Changes of assumptions or other inputs	(13,782,156)	(42,886,923)	2,798,856	19,435,338	13,629,467
Benefit payments	(3,991,812)	(4,047,787)	(3,945,580)	(3,577,263)	(3,918,102)
Net Change in Total OPEB Liability	(46,296,572)	(36,802,416)	2,468,816	25,576,651	18,665,464
Total OPEB Liability – Beginning of Year	153,633,207	190,435,623	187,966,807	162,390,156	143,724,692 (3)
Total OPEB Liability – End of Year	<u>\$ 107,336,635</u>	<u>\$ 153,633,207</u>	<u>\$ 190,435,623</u>	<u>\$ 187,966,807</u>	<u>\$ 162,390,156</u>
Village's covered-employee payroll	<u>\$ 21,734,198</u>	<u>\$ 18,774,742</u>	<u>\$ 18,774,742</u>	<u>\$ 18,763,219</u>	<u>\$ 18,763,219</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>494%</u>	<u>818%</u>	<u>1014%</u>	<u>1002%</u>	<u>865%</u>
Discount Rate	<u>3.90%</u>	<u>3.40%</u>	<u>2.00%</u>	<u>2.50%</u>	<u>3.10%</u>

(1) Data not available prior to fiscal year 2019 implementation of Governmental Accounting Standards Board ("GASB") Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".

(2) No assets are accumulated in a trust that meets the criteria in paragraph 4 of this Statement to pay related benefits.

(3) Restated for the implementation of the provisions of GASB Statement No. 75.

See independent auditors' report.

Incorporated Village of Garden City, New York

Required Supplementary Information
New York State and Local Employees' Retirement System
Last Ten Fiscal Years (1)

	Schedule of the Village's Proportionate Share of the Net Pension Liability (Asset) (2)				
	2023 (3)	2022 (4)	2021 (4)	2020 (3)	2019
Village's proportion of the net pension liability (asset)	0.0477119%	0.0482643%	0.0469614%	0.0491461%	0.0494521%
Village's proportionate share of the net pension liability (asset)	\$ 10,231,359	\$ (3,945,405)	\$ 46,761	\$ 13,014,182	\$ 3,503,832
Village's covered payroll	\$ 14,562,418	\$ 14,305,517	\$ 14,201,565	\$ 14,029,391	\$ 13,787,614
Village's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	(70.26%)	(27.58%)	0.33%	92.76%	25.41%
Plan fiduciary net position as a percentage of the total pension liability	90.78%	103.65%	99.95%	86.39%	96.27%
Discount Rate	5.90%	5.90%	5.90%	6.80%	7.00%
	Schedule of Contributions				
	2023	2022	2021	2020	2019
Contractually required contribution	\$ 1,615,217	\$ 2,219,197	\$ 2,008,709	\$ 2,007,585	\$ 1,942,319
Contributions in relation to the contractually required contribution	(1,615,217)	(2,219,197)	(2,008,709)	(2,007,585)	(1,942,319)
Contribution excess	\$ -	\$ -	\$ -	\$ -	\$ -
Village's covered payroll	\$ 14,493,476	\$ 14,059,472	\$ 14,186,631	\$ 14,181,898	\$ 13,829,237
Contributions as a percentage of covered payroll	11.14%	15.78%	14.16%	14.16%	14.05%

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pensions".

(2) The amounts presented for each fiscal year were determined as of the March 31st measurement date within the current fiscal year.

(3) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investment losses.

(4) Decrease in the Village's proportionate share of the net pension liability mainly attributable to increase in plan fiduciary net position due to investment gains.

See independent auditors' report.

2018	2017	2016	2015	2014
0.0507633%	0.0524775%	0.0554353%	0.0565780%	N/A
\$ 1,638,357	\$ 4,930,894	\$ 8,897,521	\$ 1,911,344	N/A
\$ 13,247,399	\$ 13,708,672	\$ 13,341,738	\$ 13,844,965	N/A
12.37%	35.97%	66.69%	13.81%	N/A
98.24%	94.70%	90.68%	97.95%	N/A
7.00%	7.00%	7.00%	7.50%	N/A
2018	2017	2016	2015	2014
\$ 2,034,344	\$ 2,053,554	\$ 2,463,618	\$ 2,736,701	\$ 2,940,224
(2,034,344)	(2,053,554)	(2,463,618)	(2,736,701)	(2,940,224)
\$ -	\$ -	\$ -	\$ -	\$ -
\$ 13,607,798	\$ 13,563,955	\$ 13,124,194	\$ 13,832,182	\$ 13,927,676
14.95%	15.14%	18.77%	19.79%	21.11%

Incorporated Village of Garden City, New York

Required Supplementary Information
New York State and Local Police and Fire Retirement System
Last Ten Fiscal Years (1)

	Schedule of the Village's Proportionate Share of the Net Pension Liability (2)				
	2023 (3)	2022 (4)	2021 (4)	2020 (3)	2019
Village's proportion of the net pension liability	0.1755440%	0.1844278%	0.1892286%	0.2008243%	0.2069547%
Village's proportionate share of the net pension liability	\$ 9,673,305	\$ 1,047,632	\$ 3,285,531	\$ 10,733,934	\$ 3,470,760
Village's covered payroll	\$ 9,727,187	\$ 8,753,560	\$ 8,256,283	\$ 8,666,456	\$ 10,125,923
Village's proportionate share of the net pension liability as a percentage of its covered payroll	99.45%	11.97%	39.79%	123.86%	34.28%
Plan fiduciary net position as a percentage of the total pension liability	87.43%	98.66%	95.79%	84.86%	95.09%
Discount Rate	5.90%	5.90%	5.90%	6.80%	7.00%
	Schedule of Contributions				
	2023	2022	2021	2020	2019
Contractually required contribution	\$ 2,344,541	\$ 2,332,489	\$ 1,970,831	\$ 2,344,071	\$ 2,269,417
Contributions in relation to the contractually required contribution	(2,344,541)	(2,332,489)	(1,970,831)	(2,344,071)	(2,269,417)
Contribution excess	\$ -	\$ -	\$ -	\$ -	\$ -
Village's covered payroll	\$ 9,118,654	\$ 9,172,921	\$ 8,299,171	\$ 8,729,085	\$ 9,882,408
Contributions as a percentage of covered payroll	25.71%	25.43%	23.75%	26.85%	22.96%

(1) Data not available prior to fiscal year 2015 implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pensions".

(2) The amounts presented for each fiscal year were determined as of the March 31st measurement date within the current fiscal year.

(3) Increase in proportionate share of the net pension liability mainly attributable to decrease in plan fiduciary net position due to investment losses.

(4) Decrease in the Village's proportionate share of the net pension liability mainly attributable to increase in plan fiduciary net position due to investment gains.

See independent auditors' report.

2018	2017	2016	2015	2014
<u>0.2191354%</u>	<u>0.2164597%</u>	<u>0.2346579%</u>	<u>0.2310009%</u>	<u>N/A</u>
<u>\$ 2,214,926</u>	<u>\$ 4,486,457</u>	<u>\$ 6,947,722</u>	<u>\$ 635,852</u>	<u>N/A</u>
<u>\$ 9,740,443</u>	<u>\$ 11,195,926</u>	<u>\$ 10,120,871</u>	<u>\$ 10,032,068</u>	<u>N/A</u>
<u>22.74%</u>	<u>40.07%</u>	<u>68.65%</u>	<u>6.34%</u>	<u>N/A</u>
<u>96.93%</u>	<u>93.46%</u>	<u>90.24%</u>	<u>99.03%</u>	<u>N/A</u>
<u>7.00%</u>	<u>7.00%</u>	<u>7.00%</u>	<u>7.50%</u>	<u>N/A</u>
2018	2017	2016	2015	2014
<u>\$ 2,810,565</u>	<u>\$ 2,349,748</u>	<u>\$ 3,312,410</u>	<u>\$ 2,627,421</u>	<u>\$ 3,006,540</u>
<u>(2,810,565)</u>	<u>(2,349,748)</u>	<u>(3,312,410)</u>	<u>(2,627,421)</u>	<u>(3,006,540)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<u>\$ 11,331,876</u>	<u>\$ 10,921,231</u>	<u>\$ 10,816,474</u>	<u>\$ 10,109,878</u>	<u>\$ 11,226,524</u>
<u>24.80%</u>	<u>21.52%</u>	<u>30.62%</u>	<u>25.99%</u>	<u>26.78%</u>

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Incorporated Village of Garden City, New York

General Fund
Comparative Balance Sheet
May 31,

	2023	2022
ASSETS		
Cash and equivalents	\$ 16,840,205	\$ 27,217,606
Restricted cash	2,102,536	2,012,608
Investments	13,676,161	-
Taxes receivable	1,110,683	914,904
Other receivables		
Accounts	173,937	152,178
State and Federal aid	691,407	1,122,854
	865,344	1,275,032
Inventories	995,844	958,137
Total Assets	<u>\$ 35,590,773</u>	<u>\$ 32,378,287</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 830,770	\$ 1,424,424
Accrued liabilities	698,439	596,051
Due to retirement systems	629,580	759,230
Deposits payable	3,649,568	3,234,561
Unearned revenues	1,416,932	550,098
Total Liabilities	7,225,289	6,564,364
Deferred inflows of resources		
Deferred tax revenues	1,110,683	914,904
Total Liabilities and Deferred Inflows of Resources	<u>8,335,972</u>	<u>7,479,268</u>
Fund balance		
Nonspendable	995,844	958,137
Restricted	3,062,820	2,999,685
Assigned	4,570,253	2,436,068
Unassigned	18,625,884	18,505,129
Total Fund Balance	<u>27,254,801</u>	<u>24,899,019</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u>\$ 35,590,773</u>	<u>\$ 32,378,287</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

General Fund

Comparative Schedule of Revenues, Expenditures and Changes

in Fund Balance - Budget and Actual

Years Ended May 31,

	2023			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Real property taxes	\$ 53,293,520	\$ 53,293,520	\$ 53,114,254	\$ (179,266)
Other tax items	1,067,308	1,067,308	1,108,227	40,919
Non-property taxes	1,042,159	1,042,159	1,122,821	80,662
Departmental income	3,921,275	3,921,275	3,590,192	(331,083)
Intergovernmental revenues	490	490	435	(55)
Use of money and property	70,300	70,300	1,066,105	995,805
Licenses and permits	502,580	502,580	683,910	181,330
Fines and forfeitures	1,530,000	1,530,000	1,829,166	299,166
Sale of property and compensation for loss	315,500	568,999	1,399,524	830,525
State aid	1,725,000	1,932,449	2,586,302	653,853
Federal aid	-	1,078,670	1,149,086	70,416
Miscellaneous	248,449	41,000	42,934	1,934
Total Revenues	63,716,581	65,048,750	67,692,956	2,644,206
EXPENDITURES				
Current				
General government support	12,803,326	12,188,536	10,263,985	1,924,551
Public safety	13,140,036	13,780,631	13,143,711	636,920
Transportation	3,261,364	3,361,814	2,836,050	525,764
Economic opportunity and development	72,000	72,000	53,595	18,405
Culture and recreation	5,077,070	5,426,212	4,982,119	444,093
Home and community services	5,777,323	5,967,117	5,570,313	396,804
Employee benefits	13,423,831	13,423,831	12,835,079	588,752
Debt service				
Principal	2,973,332	2,973,332	2,973,332	-
Interest	918,025	918,025	918,025	-
Total Expenditures	57,446,307	58,111,498	53,576,209	4,535,289
Excess of Revenues Over Expenditures	6,270,274	6,937,252	14,116,747	7,179,495
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(8,706,295)	(11,760,965)	(11,760,965)	-
Total Other Financing Uses	(8,706,295)	(11,760,965)	(11,760,965)	-
Net Change in Fund Balance	(2,436,021)	(4,823,713)	2,355,782	7,179,495
FUND BALANCE				
Beginning of Year	2,436,021	4,823,713	24,899,019	20,075,306
End of Year	\$ -	\$ -	\$ 27,254,801	\$ 27,254,801

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 53,293,473	\$ 53,293,473	\$ 53,299,497	\$ 6,024
921,691	921,691	1,357,261	435,570
1,014,720	1,014,720	1,049,080	34,360
3,839,100	3,839,100	3,437,018	(402,082)
490	490	435	(55)
64,465	64,465	48,094	(16,371)
474,480	474,480	592,009	117,529
1,325,000	1,325,191	1,997,904	672,713
319,000	319,000	636,196	317,196
1,475,000	1,475,613	2,980,007	1,504,394
1,300	1,300	391,461	390,161
260,249	260,249	333,884	73,635
62,988,968	62,989,772	66,122,846	3,133,074
12,268,648	11,969,235	10,133,776	1,835,459
13,353,646	13,892,255	13,140,305	751,950
3,323,261	3,340,805	2,658,700	682,105
52,000	46,500	43,375	3,125
4,906,521	4,906,521	4,202,863	703,658
5,563,174	5,618,866	5,371,724	247,142
13,501,853	13,501,853	12,711,254	790,599
3,249,226	3,249,226	3,249,226	-
1,032,290	1,032,290	1,031,750	540
57,250,619	57,557,551	52,542,973	5,014,578
5,738,349	5,432,221	13,579,873	8,147,652
-	-	209,052	209,052
(8,533,841)	(8,608,841)	(8,608,841)	-
(8,533,841)	(8,608,841)	(8,399,789)	209,052
(2,795,492)	(3,176,620)	5,180,084	8,356,704
2,795,492	3,176,620	19,718,935	16,542,315
\$ -	\$ -	\$ 24,899,019	\$ 24,899,019

Incorporated Village of Garden City, New York

General Fund
Schedule of Revenues and Other Financing Sources Compared to Budget
Year Ended May 31, 2023
(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
REAL PROPERTY TAXES	\$ 53,293,520	\$ 53,293,520	\$ 53,114,254	\$ (179,266)	\$ 53,299,497
OTHER TAX ITEMS					
Payments in lieu of taxes	791,308	791,308	830,310	39,002	881,906
Other tax payments	175,000	175,000	155,297	(19,703)	333,212
Interest and penalties on real property taxes	101,000	101,000	122,620	21,620	142,143
	1,067,308	1,067,308	1,108,227	40,919	1,357,261
NON-PROPERTY TAXES					
Franchise fees	330,000	330,000	327,212	(2,788)	333,711
County sales tax	62,159	62,159	61,395	(764)	62,159
Utilities gross receipts tax	650,000	650,000	734,214	84,214	653,210
	1,042,159	1,042,159	1,122,821	80,662	1,049,080
DEPARTMENTAL INCOME					
Charges for tax advertising	1,750	1,750	1,715	(35)	1,750
Safety inspection fees	1,420,000	1,420,000	2,179,467	759,467	2,080,566
Parking lots and garages	148,300	148,300	167,750	19,450	153,900
Zoning fees	55,000	55,000	68,400	13,400	77,475
Dump permits	4,425	4,425	2,565	(1,860)	3,585
Sewer charges	2,700	2,700	2,646	(54)	2,646
Refuse and garbage fees	140,000	140,000	139,448	(552)	142,140
Park and recreational fees	641,000	641,000	654,328	13,328	707,927
Public Works service	1,430,000	1,430,000	294,279	(1,135,721)	194,841
Health fees	8,100	8,100	8,600	500	7,710
Planning Commission fees	5,000	5,000	4,250	(750)	6,375
Architectural design review fees	55,000	55,000	54,644	(356)	46,103
Police impound fees	10,000	10,000	12,100	2,100	12,000
	3,921,275	3,921,275	3,590,192	(331,083)	3,437,018
INTERGOVERNMENTAL REVENUES					
Fire protection	90	90	90	-	90
Sewer services	400	400	345	(55)	345
	490	490	435	(55)	435
USE OF MONEY AND PROPERTY					
Interest earnings	64,000	64,000	1,057,155	993,155	44,494
Rentals	6,300	6,300	8,950	2,650	3,600
	70,300	70,300	1,066,105	995,805	48,094
LICENSES AND PERMITS					
Building and occupational licenses	680	680	830	150	830
Dog license fund apportionment	7,000	7,000	6,360	(640)	6,759
Permits	494,900	494,900	676,720	181,820	584,420
	502,580	502,580	683,910	181,330	592,009

(Continued)

Incorporated Village of Garden City, New York

General Fund

Schedule of Revenues and Other Financing Sources Compared to Budget (Concluded)

Year Ended May 31, 2023

(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
FINES AND FORFEITURES					
Forfeiture of deposits	\$ 80,000	\$ 80,000	\$ 21,526	\$ (58,474)	\$ 81,130
Fines and forfeited bail	1,450,000	1,450,000	1,807,640	357,640	1,916,774
	<u>1,530,000</u>	<u>1,530,000</u>	<u>1,829,166</u>	<u>299,166</u>	<u>1,997,904</u>
SALE OF PROPERTY AND COMPENSATION FOR LOSS					
Minor sales - other	45,000	45,000	41,528	(3,472)	56,459
Sale of property	-	-	689,628	689,628	17,150
Sales of equipment	60,000	60,000	-	(60,000)	266,970
Insurance recoveries	210,000	463,499	588,164	124,665	285,640
Other compensation for losses	500	500	80,204	79,704	9,977
	<u>315,500</u>	<u>568,999</u>	<u>1,399,524</u>	<u>830,525</u>	<u>636,196</u>
STATE AID					
Per capita	-	207,449	207,449	-	-
Mortgage tax	1,250,000	1,250,000	1,010,098	(239,902)	1,488,226
Youth programs	-	-	9,486	9,486	-
Consolidated local street and highway improvement aid	450,000	450,000	869,401	419,401	1,312,479
Disaster assistance	-	-	-	-	155,255
Other	25,000	25,000	489,868	464,868	24,047
	<u>1,725,000</u>	<u>1,932,449</u>	<u>2,586,302</u>	<u>653,853</u>	<u>2,980,007</u>
FEDERAL AID					
American rescue plan act	-	1,078,670	1,078,670	-	-
Police grants	-	-	22,967	22,967	13,702
Disaster assistance	-	-	47,449	47,449	377,759
	<u>-</u>	<u>1,078,670</u>	<u>1,149,086</u>	<u>70,416</u>	<u>391,461</u>
MISCELLANEOUS					
AIM related payments	207,449	-	-	-	207,449
Refunds of prior year's expenditures	-	-	-	-	49,963
Gifts and donations	5,000	5,000	3,267	(1,733)	6,064
Interfund revenues	20,000	20,000	20,000	-	20,000
Other licenses	11,000	11,000	9,888	(1,112)	11,444
Other	5,000	5,000	9,779	4,779	38,964
	<u>248,449</u>	<u>41,000</u>	<u>42,934</u>	<u>1,934</u>	<u>333,884</u>
TOTAL REVENUES	<u>63,716,581</u>	<u>65,048,750</u>	<u>67,692,956</u>	<u>2,644,206</u>	<u>66,122,846</u>
OTHER FINANCING SOURCES					
Transfers in					
Capital Projects Fund	-	-	-	-	209,052
TOTAL REVENUES AND OTHER FINANCING SOURCES	<u>\$ 63,716,581</u>	<u>\$ 65,048,750</u>	<u>\$ 67,692,956</u>	<u>\$ 2,644,206</u>	<u>\$ 66,331,898</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

General Fund
Schedule of Expenditures and Other Financing Uses Compared to Budget
Year Ended May 31, 2023
(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
GENERAL GOVERNMENT SUPPORT					
Board of Trustees -					
Other	\$ 45,700	\$ 45,700	\$ 18,475	\$ 27,225	\$ 4,728
Village Justices:					
Personal services	513,019	513,019	459,531	53,488	475,746
Other	30,521	30,521	14,696	15,825	23,787
Administration:					
Personal services	345,101	361,101	358,537	2,564	376,634
Other	21,820	19,247	8,350	10,897	11,058
Finance:					
Personal services	598,670	598,670	552,051	46,619	547,604
Other	472,890	477,890	260,517	217,373	295,801
Purchasing:					
Personal services	195,871	195,871	193,180	2,691	186,674
Other	6,855	6,855	4,483	2,372	5,239
Assessment -					
Other	50,500	50,500	47,623	2,877	45,125
Tax Advertising	4,000	4,000	1,182	2,818	900
Discount on Taxes	45,000	45,000	42,989	2,011	42,147
Law -					
Other	1,267,155	1,267,155	608,132	659,023	860,156
Personnel:					
Personal services	326,925	326,925	326,349	576	311,027
Other	199,870	193,871	137,675	56,196	128,330
Engineer:					
Personal services	472,324	396,323	321,794	74,529	252,321
Other	65,297	278,486	240,121	38,365	277,583
Elections -					
Other	13,150	13,150	5,348	7,802	8,391
Buildings:					
Personal services	114,439	114,439	109,770	4,669	95,385
Equipment	2,500	2,500	-	2,500	-
Other	633,560	688,810	568,670	120,140	576,206
Central Garage:					
Personal services	715,205	715,205	645,209	69,996	675,880
Equipment	6,000	6,000	4,613	1,387	160,096
Other	237,612	267,138	243,645	23,493	222,600
Central Printing and Mailing -					
Other	30,000	30,000	29,985	15	17,575
Central Data Processing:					
Personal services	77,647	92,047	88,645	3,402	105,719
Other	272,323	301,923	268,448	33,475	210,756
Municipal Association Dues	36,222	36,222	28,135	8,087	17,585
Judgments and Claims	626,150	626,150	357,590	268,560	259,227
Insurance Charges	3,547,000	3,547,000	3,547,000	-	3,547,000
MTA Payroll Tax	80,000	80,000	72,991	7,009	70,938
Termination Payout	-	698,251	698,251	-	321,558
Contingency	1,750,000	158,567	-	158,567	-
	<u>12,803,326</u>	<u>12,188,536</u>	<u>10,263,985</u>	<u>1,924,551</u>	<u>10,133,776</u>

(Continued)

Incorporated Village of Garden City, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget (Continued)

Year Ended May 31, 2023

(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
PUBLIC SAFETY					
Police Department:					
Personal services	\$ 9,541,788	\$ 10,129,673	\$ 10,129,669	\$ 4	\$ 10,118,811
Equipment	8,000	8,000	6,162	1,838	7,213
Other	535,656	589,366	501,041	88,325	453,268
Fire Department:					
Personal services	115,302	115,302	108,030	7,272	219,093
Equipment	12,500	12,500	4,523	7,977	11,687
Other	1,903,539	1,903,539	1,638,857	264,682	1,618,079
Safety Inspection:					
Personal services	846,201	807,401	620,718	186,683	603,125
Other	177,050	214,850	134,711	80,139	109,029
	<u>13,140,036</u>	<u>13,780,631</u>	<u>13,143,711</u>	<u>636,920</u>	<u>13,140,305</u>
TRANSPORTATION					
Street Administration:					
Personal services	399,289	399,288	339,050	60,238	234,663
Other	132,768	132,768	59,264	73,504	51,194
Street Maintenance:					
Personal services	943,850	968,630	968,627	3	880,636
Other	663,094	663,094	651,324	11,770	569,002
Snow Removal:					
Personal services	130,000	130,000	17,327	112,673	97,345
Other	212,865	197,915	37,819	160,096	192,729
Street Lighting:					
Personal services	138,513	138,513	118,233	20,280	116,195
Other	640,985	731,606	644,406	87,200	516,936
	<u>3,261,364</u>	<u>3,361,814</u>	<u>2,836,050</u>	<u>525,764</u>	<u>2,658,700</u>
ECONOMIC OPPORTUNITY AND DEVELOPMENT					
Publicity -					
Other	72,000	72,000	53,595	18,405	43,375
CULTURE AND RECREATION					
Parks:					
Personal services	2,136,437	2,137,603	2,137,602	1	2,039,407
Other	712,045	776,618	771,391	5,227	597,593
Playgrounds and Recreation Centers:					
Personal services	1,053,408	1,053,408	897,781	155,627	797,101
Equipment	15,000	25,455	22,089	3,366	8,520
Other	1,127,680	1,400,628	1,151,825	248,803	758,136
Concerts -					
Other	30,000	30,000	-	30,000	-
Historian -					
Other	2,500	2,500	1,431	1,069	2,106
	<u>5,077,070</u>	<u>5,426,212</u>	<u>4,982,119</u>	<u>444,093</u>	<u>4,202,863</u>

(Continued)

Incorporated Village of Garden City, New York

General Fund

Schedule of Expenditures and Other Financing Uses Compared to Budget (Concluded)

Year Ended May 31, 2023

(With Comparative Actuals for 2022)

	Original Budget	Final Budget	Actual	Variance with Final Budget	2022 Actual
HOME AND COMMUNITY SERVICES					
Sanitary Sewers:					
Personal services	\$ 379,287	\$ 374,286	\$ 329,007	\$ 45,279	\$ 335,435
Other	95,890	100,890	99,211	1,679	87,727
Storm Sewers:					
Personal services	120,019	126,784	126,779	5	120,211
Other	53,200	53,200	39,710	13,490	35,805
Refuse and Garbage:					
Personal services	2,164,347	2,248,227	2,248,220	7	2,167,660
Other	1,887,456	1,945,606	1,725,950	219,656	1,666,134
Street Cleaning:					
Personal services	470,472	470,472	428,290	42,182	440,651
Other	91,405	91,405	80,953	10,452	52,664
Other Sanitation:					
Personal services	266,834	275,834	271,498	4,336	267,154
Other	248,413	280,413	220,695	59,718	198,283
	<u>5,777,323</u>	<u>5,967,117</u>	<u>5,570,313</u>	<u>396,804</u>	<u>5,371,724</u>
EMPLOYEE BENEFITS					
State Retirement	1,414,100	1,414,100	1,273,607	140,493	1,614,647
Police and Fire Retirement	2,311,731	2,311,731	2,199,092	112,639	2,407,990
Social Security	1,750,000	1,750,000	1,453,754	296,246	1,450,884
Unemployment Insurance	25,000	25,000	10,226	14,774	-
Hospital and Medical Insurance	7,923,000	7,923,000	7,898,400	24,600	7,237,733
	<u>13,423,831</u>	<u>13,423,831</u>	<u>12,835,079</u>	<u>588,752</u>	<u>12,711,254</u>
DEBT SERVICE					
Principal	2,973,332	2,973,332	2,973,332	-	3,249,226
Interest	918,025	918,025	918,025	-	1,031,750
	<u>3,891,357</u>	<u>3,891,357</u>	<u>3,891,357</u>	<u>-</u>	<u>4,280,976</u>
TOTAL EXPENDITURES	<u>57,446,307</u>	<u>58,111,498</u>	<u>53,576,209</u>	<u>4,535,289</u>	<u>52,542,973</u>
OTHER FINANCING USES					
Transfers out:					
Capital Projects Fund	4,782,995	7,625,272	7,625,272	-	4,557,857
Library Fund	3,123,300	3,123,300	3,123,300	-	3,250,984
Pool Fund	800,000	1,012,393	1,012,393	-	800,000
TOTAL OTHER FINANCING USES	<u>8,706,295</u>	<u>11,760,965</u>	<u>11,760,965</u>	<u>-</u>	<u>8,608,841</u>
TOTAL EXPENDITURES AND OTHER FINANCING USES	<u>\$ 66,152,602</u>	<u>\$ 69,872,463</u>	<u>\$ 65,337,174</u>	<u>\$ 4,535,289</u>	<u>\$ 61,151,814</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Capital Projects Fund
Comparative Balance Sheet
May 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	\$ 11,477,683	\$ 19,679,970
Investments	<u>4,500,000</u>	<u>-</u>
Total Assets	<u><u>\$ 15,977,683</u></u>	<u><u>\$ 19,679,970</u></u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 2,193,406	\$ 1,216,449
Unearned revenue	<u>-</u>	<u>440,000</u>
Total Liabilities	<u>2,193,406</u>	<u>1,656,449</u>
Fund balance		
Restricted	3,894,079	5,638,538
Assigned	<u>9,890,198</u>	<u>12,384,983</u>
Total Fund Balance	<u>13,784,277</u>	<u>18,023,521</u>
Total Liabilities and Fund Balance	<u><u>\$ 15,977,683</u></u>	<u><u>\$ 19,679,970</u></u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Capital Projects Fund
Comparative Statement of Revenues, Expenditures
and Changes in Fund Balance
Years Ended May 31,

	<u>2023</u>	<u>2022</u>
REVENUES	\$ -	\$ -
EXPENDITURES		
Capital outlay	<u>11,936,413</u>	<u>5,038,713</u>
Deficiency of Revenues Over Expenditures	<u>(11,936,413)</u>	<u>(5,038,713)</u>
OTHER FINANCING SOURCES (USES)		
Transfers in	7,697,169	4,587,857
Transfers out	<u>-</u>	<u>(209,052)</u>
Total Other Financing Sources	<u>7,697,169</u>	<u>4,378,805</u>
Net Change in Fund Balance	(4,239,244)	(659,908)
FUND BALANCE		
Beginning of Year	<u>18,023,521</u>	<u>18,683,429</u>
End of Year	<u><u>\$ 13,784,277</u></u>	<u><u>\$ 18,023,521</u></u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Library Fund
Comparative Balance Sheet
Years Ended May 31,

	2023	2022
ASSETS		
Cash and equivalents	\$ 298,358	\$ 496,245
Restricted cash	613	71,735
Total Assets	<u>\$ 298,971</u>	<u>\$ 567,980</u>
LIABILITIES AND FUND BALANCE		
Liabilities		
Accounts payable	\$ 41,162	\$ 60,835
Accrued liabilities	52,276	45,820
Due to retirement system	32,597	31,516
Unearned revenues	<u>30,000</u>	<u>30,000</u>
Total Liabilities	<u>156,035</u>	<u>168,171</u>
Fund Balance		
Restricted	613	71,735
Assigned	<u>142,323</u>	<u>328,074</u>
Total Fund Balance	<u>142,936</u>	<u>399,809</u>
Total Liabilities and Fund Balance	<u>\$ 298,971</u>	<u>\$ 567,980</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Library Fund
Combining Schedules of Revenues, Expenditures
and Changes in Fund Balance
(With Comparative Amounts for 2022)
Years Ended May 31,

	2023		
	Current Operations	Special Reserves	Combining Totals
REVENUES			
Intergovernmental revenues	\$ 27,870	\$ -	\$ 27,870
Use of money and property			
Interest earnings	19,881	775	20,656
Rental of meeting room	400	-	400
Fines and forfeitures	7,464	-	7,464
State aid	6,895	-	6,895
Miscellaneous			
Refunds of prior years' expenditures	3,780	-	3,780
Charges for lost or damaged books	2,135	-	2,135
Gifts and donations	2,972	-	2,972
Other	4,753	-	4,753
Total Revenues	76,150	775	76,925
EXPENDITURES			
Current			
Culture and recreation			
Personal services	1,594,309	-	1,594,309
Library materials and related costs	585,076	-	585,076
Equipment costs	22,999	-	22,999
Operation and maintenance of facilities	140,077	-	140,077
Insurance charges paid to internal service fund	154,000	-	154,000
Other	54,679	-	54,679
Employee benefits	834,061	-	834,061
Total Expenditures	3,385,201	-	3,385,201
Excess (Deficiency) of Revenues Over Expenditures	(3,309,051)	775	(3,308,276)
OTHER FINANCING SOURCES (USES)			
Transfers in	3,123,300	-	3,123,300
Transfers out	-	(71,897)	(71,897)
Total Other Financing Sources (Uses)	3,123,300	(71,897)	3,051,403
Net Change in Fund Balances	(185,751)	(71,122)	(256,873)
FUND BALANCES			
Beginning of Year	328,074	71,735	399,809
End of Year	\$ 142,323	\$ 613	\$ 142,936

See independent auditors' report.

2022		
Current Operations	Special Reserves	Combining Totals
\$ 27,870	\$ -	\$ 27,870
1,046	47	1,093
85	-	85
18,840	-	18,840
6,390	-	6,390
3,517	-	3,517
4,281	-	4,281
32,625	-	32,625
6,658	-	6,658
101,312	47	101,359
1,546,648	-	1,546,648
569,525	-	569,525
17,729	-	17,729
132,173	-	132,173
154,000	-	154,000
54,020	-	54,020
859,828	-	859,828
3,333,923	-	3,333,923
(3,232,611)	47	(3,232,564)
3,250,984	-	3,250,984
(30,000)	-	(30,000)
3,220,984	-	3,220,984
(11,627)	47	(11,580)
339,701	71,688	411,389
\$ 328,074	\$ 71,735	\$ 399,809

Incorporated Village of Garden City, New York

Library Fund

Comparative Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual Years Ended May 31,

	2023			
	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES				
Intergovernmental revenues	\$ 27,870	\$ 27,870	\$ 27,870	\$ -
Use of money and property				
Interest earnings	2,100	2,100	20,656	18,556
Rental of meeting room	1,000	1,000	400	(600)
Fines and forfeitures	10,000	10,000	7,464	(2,536)
State aid	6,400	6,400	6,895	495
Miscellaneous				
Refund of prior years' expenditures	4,000	4,000	3,780	(220)
Charges for lost or damaged books	2,500	2,500	2,135	(365)
Gifts and donations	3,000	3,693	2,972	(721)
Other	3,000	3,000	4,753	1,753
Total Revenues	59,870	60,563	76,925	16,362
EXPENDITURES				
Current				
Culture and recreation				
Personal services	1,634,498	1,634,498	1,594,309	40,189
Library materials and related costs	613,000	604,193	585,076	19,117
Equipment costs	38,000	34,000	22,999	11,001
Operation and maintenance of facilities	138,000	151,576	140,077	11,499
Insurance charges paid to internal service fund	154,000	154,000	154,000	-
Other	71,882	71,806	54,679	17,127
Total Culture and Recreation	2,649,380	2,650,073	2,551,140	98,933
Employee benefits	861,152	861,152	834,061	27,091
Total Expenditures	3,510,532	3,511,225	3,385,201	126,024
Deficiency of Revenues Over Expenditures	(3,450,662)	(3,450,662)	(3,308,276)	142,386
OTHER FINANCING SOURCES (USES)				
Transfers in	3,123,300	3,123,300	3,123,300	-
Transfers out	-	-	(71,897)	(71,897)
Total Other Financing Sources	3,123,300	3,123,300	3,051,403	(71,897)
Net Change in Fund Balance	(327,362)	(327,362)	(256,873)	70,489
FUND BALANCE				
Beginning of Year	327,362	327,362	399,809	72,447
End of Year	\$ -	\$ -	\$ 142,936	\$ 142,936

See independent auditors' report.

2022			
Original Budget	Final Budget	Actual	Variance with Final Budget
\$ 27,870	\$ 27,870	\$ 27,870	\$ -
600	600	1,093	493
1,000	1,000	85	(915)
15,000	15,000	18,840	3,840
5,911	5,911	6,390	479
3,380	3,380	3,517	137
2,000	2,000	4,281	2,281
2,000	32,000	32,625	625
5,200	5,200	6,658	1,458
62,961	92,961	101,359	8,398
1,578,263	1,578,263	1,546,648	31,615
602,599	595,599	569,525	26,074
38,500	22,500	17,729	4,771
135,500	153,700	132,173	21,527
154,000	154,000	154,000	-
65,622	70,422	54,020	16,402
2,574,484	2,574,484	2,474,095	100,389
905,637	905,637	859,828	45,809
3,480,121	3,480,121	3,333,923	146,198
(3,417,160)	(3,387,160)	(3,232,564)	154,596
3,250,984	3,250,984	3,250,984	-
-	(30,000)	(30,000)	-
3,250,984	3,220,984	3,220,984	-
(166,176)	(166,176)	(11,580)	154,596
166,176	166,176	411,389	245,213
\$ -	\$ -	\$ 399,809	\$ 399,809

Incorporated Village of Garden City, New York

Enterprise Fund - Pool Fund
Comparative Statement of Net Position
May 31,

	2023	2022
ASSETS		
Current assets		
Cash and equivalents	\$ 1,721,184	\$ 1,443,697
Accounts receivable	300	280
Total Current Assets	<u>1,721,484</u>	<u>1,443,977</u>
Noncurrent assets		
Net pension asset	-	61,943
Capital assets		
Not being depreciated	-	15,986
Being depreciated, net	<u>1,927,125</u>	<u>1,979,955</u>
Total Noncurrent Assets	<u>1,927,125</u>	<u>2,057,884</u>
Total Assets	<u>3,648,609</u>	<u>3,501,861</u>
DEFERRED OUTFLOWS OF RESOURCES		
Pension related	<u>102,176</u>	<u>113,441</u>
LIABILITIES		
Current liabilities		
Accounts payable	27,609	81,894
Accrued interest payable	20,531	23,072
Accrued liabilities	21,142	10,533
Due to retirement systems	2,451	1,870
Unearned revenues	<u>263,862</u>	<u>570,439</u>
Total Current Liabilities	<u>335,595</u>	<u>687,808</u>
Noncurrent liabilities		
Due within one year		
General obligation bonds payable	284,982	286,337
Compensated absences	2,000	2,000
Due in more than one year		
General obligation bonds payable	1,776,232	2,067,779
Compensated absences	16,155	16,806
Net pension liability	163,169	-
Other postemployment benefit liabilities	<u>318,703</u>	<u>731,267</u>
Total Noncurrent Liabilities	<u>2,561,241</u>	<u>3,104,189</u>
Total Liabilities	<u>2,896,836</u>	<u>3,791,997</u>
DEFERRED INFLOWS OF RESOURCES		
Pension related	8,426	213,330
OPEB related	<u>199,089</u>	<u>130,952</u>
Total Deferred Inflows of Resources	<u>207,515</u>	<u>344,282</u>
NET POSITION		
Net investment in capital assets	(134,089)	(358,175)
Unrestricted	<u>780,523</u>	<u>(162,802)</u>
Total Net Position	<u>\$ 646,434</u>	<u>\$ (520,977)</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Pool Fund
Comparative Statement of Revenues, Expenses
and Changes in Net Position
Years Ended May 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES		
Charges for services		
Membership and guest fees	\$ 1,138,667	\$ 1,016,076
Other	<u>88,312</u>	<u>59,075</u>
Total Operating Revenues	<u>1,226,979</u>	<u>1,075,151</u>
OPERATING EXPENSES		
Other	889,210	767,548
Administrative and general	(128,979)	166,856
Depreciation	<u>281,209</u>	<u>274,111</u>
Total Operating Expenses	<u>1,041,440</u>	<u>1,208,515</u>
Income (Loss) from Operations	<u>185,539</u>	<u>(133,364)</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	27,575	705
Federal aid	-	15,986
Interest expense	<u>(58,096)</u>	<u>(65,321)</u>
Total Non-Operating Expenses	<u>(30,521)</u>	<u>(48,630)</u>
Income (Loss) Before Transfers	155,018	(181,994)
Transfers In	<u>1,012,393</u>	<u>800,000</u>
Change in Net Position	1,167,411	618,006
NET POSITION		
Beginning of Year	<u>(520,977)</u>	<u>(1,138,983)</u>
End of Year	<u>\$ 646,434</u>	<u>\$ (520,977)</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Pool Fund
 Comparative Statement of Cash Flows
 Year Ended May 31,

	2023	2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 920,382	\$ 1,377,550
Cash payments for goods or services	(318,153)	(227,478)
Cash payments to employees and for benefits	(798,778)	(694,875)
Net Cash From Operating Activities	(196,549)	455,197
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCING ACTIVITIES		
Transfers in	1,012,393	800,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital grants	-	15,986
Principal paid on general obligation bonds	(286,337)	(228,019)
Interest paid on indebtedness	(67,202)	(74,049)
Acquisition and construction of capital assets	(212,393)	(25,900)
Proceeds from disposition of capital assets	-	29,299
Net Cash From Capital and Related Financing Activities	(565,932)	(282,683)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	27,575	705
Net Change in Cash and Equivalents	277,487	973,219
CASH AND EQUIVALENTS		
Beginning of Year	1,443,697	470,478
End of Year	<u>\$ 1,721,184</u>	<u>\$ 1,443,697</u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ 185,539	\$ (133,364)
Adjustments to reconcile income (loss) from operations to net cash from operating activities		
Depreciation	281,209	274,111
Changes in operating assets and liabilities		
Accounts receivable	(20)	(220)
Net pension assets	61,943	(61,943)
Deferred outflows of resources	11,265	203,244
Accounts payable	(54,285)	16,255
Accrued liabilities	10,609	5,522
Due to retirement systems	581	(2,372)
Unearned revenues	(306,577)	302,619
Compensated absences	(651)	540
Net pension liabilities	163,169	(835)
Other postemployment benefit liabilities payable	(412,564)	(166,320)
Deferred inflows of resources	(136,767)	17,960
Net Cash from Operating Activities	<u>\$ (196,549)</u>	<u>\$ 455,197</u>
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Amortization of bond premiums	\$ (6,565)	\$ (6,565)

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Tennis Fund
 Comparative Statement of Net Position
 May 31,

	2023	2022
ASSETS		
Current assets		
Cash and equivalents	\$ 1,006,502	\$ 943,784
Accounts receivable	40	40
Total Current Assets	1,006,542	943,824
Noncurrent assets		
Net pension asset	-	37,481
Capital assets		
Not being depreciated	-	11,100
Being depreciated, net	260,141	213,084
Total Noncurrent Assets	260,141	261,665
Total Assets	1,266,683	1,205,489
DEFERRED OUTFLOWS OF RESOURCES		
Pension related	63,883	69,631
LIABILITIES		
Current liabilities		
Accounts payable	14,424	18,416
Accrued interest payable	1,902	2,169
Accrued liabilities	5,940	4,606
Due to retirement systems	2,451	2,120
Unearned revenues	8,585	35,078
Total Current Liabilities	33,302	62,389
Noncurrent liabilities		
Due within one year		
General obligation bonds payable	16,821	16,035
Compensated absences	2,000	2,000
Due in more than one year		
General obligation bonds payable	103,339	121,076
Compensated absences	18,474	16,262
Net pension liability	100,514	-
Other postemployment benefit liabilities	177,634	421,887
Total Noncurrent Liabilities	418,782	577,260
Total Liabilities	452,084	639,649
DEFERRED INFLOWS OF RESOURCES		
Pension related	5,192	129,085
OPEB related	110,965	75,550
Total Deferred Inflows of Resources	116,157	204,635
NET POSITION		
Net investment in capital assets	139,981	87,073
Unrestricted	622,344	343,763
Total Net Position	\$ 762,325	\$ 430,836

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Incorporated Village of Garden City, New York

Enterprise Fund - Tennis Fund
Comparative Statement of Revenues, Expenses
and Changes in Net Position
Years Ended May 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES		
Charges for services		
Membership and guest fees	\$ 511,695	\$ 599,893
Other	474	670
	<u>512,169</u>	<u>600,563</u>
Total Operating Revenues		
OPERATING EXPENSES		
Other	283,801	286,108
Administrative and general	(115,604)	74,117
Depreciation	22,435	19,830
	<u>190,632</u>	<u>380,055</u>
Total Operating Expenses		
Income from Operations	<u>321,537</u>	<u>220,508</u>
NON-OPERATING REVENUES (EXPENSES)		
Interest income	15,277	446
Interest expense	(5,325)	(6,101)
	<u>9,952</u>	<u>(5,655)</u>
Total Non-Operating Revenues (Expenses)		
Change in Net Position	331,489	214,853
NET POSITION		
Beginning of Year	<u>430,836</u>	<u>215,983</u>
End of Year	<u>\$ 762,325</u>	<u>\$ 430,836</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Tennis Fund
 Comparative Statement of Cash Flows
 Years Ended May 31,

	2023	2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 485,676	\$ 571,726
Cash payments for goods or services	(126,120)	(103,320)
Cash payments to employees and for benefits	(231,180)	(236,400)
Net Cash From Operating Activities	128,376	232,006
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal paid on general obligation bonds	(16,035)	(16,165)
Interest paid on indebtedness	(6,508)	(6,356)
Acquisition and construction of capital assets	(58,392)	-
Net Cash From Capital and Related Financing Activities	(80,935)	(22,521)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	15,277	446
Net Change in Cash and Equivalents	62,718	209,931
CASH AND EQUIVALENTS		
Beginning of Year	943,784	733,853
End of Year	\$ 1,006,502	\$ 943,784
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 321,537	\$ 220,508
Adjustments to reconcile income from operations to net cash from operating activities		
Depreciation	22,435	19,830
Changes in operating assets and liabilities		
Accounts receivable	-	60
Net pension assets	37,481	(37,481)
Deferred outflows of resources	5,748	120,497
Accounts payable	(3,992)	11,442
Accrued liabilities	1,334	283
Due to retirement systems	331	(2,519)
Unearned revenues	(26,493)	(28,897)
Compensated absences	2,212	956
Net pension liabilities	100,514	(523)
Other postemployment benefit liabilities payable	(244,253)	(77,948)
Deferred inflows of resources	(88,478)	5,798
Net Cash from Operating Activities	\$ 128,376	\$ 232,006
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Amortization of bond premiums	\$ (916)	\$ (916)

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Water Fund
Comparative Statement of Net Position
May 31,

	2023	2022
ASSETS		
Current assets		
Cash and equivalents	\$ 26,750,743	\$ 28,840,189
Accounts receivable	1,279,024	1,192,631
State and Federal aid	4,760,821	-
Inventories	242,803	122,315
Total Current Assets	33,033,391	30,155,135
Noncurrent assets		
Net pension asset	-	350,352
Capital assets		
Not being depreciated	29,678,119	43,862,495
Being depreciated, net	40,777,372	17,329,202
Total Noncurrent Assets	70,455,491	61,542,049
Total Assets	103,488,882	91,697,184
DEFERRED OUTFLOWS OF RESOURCES		
Pension related	572,206	654,092
LIABILITIES		
Current liabilities		
Accounts payable	4,225,724	3,463,187
Accrued interest payable	564,500	325,697
Accrued liabilities	43,564	35,662
Bond anticipation notes payable	47,304,954	45,097,554
Due to retirement systems	25,653	23,043
Total Current Liabilities	52,164,395	48,945,143
Noncurrent liabilities		
Due within one year		
General obligation bonds payable	614,585	604,296
Compensated absences	21,000	18,000
Due in more than one year		
General obligation bonds payable	9,572,571	10,208,106
Compensated absences	186,932	166,945
Net pension liability	894,260	-
Other postemployment benefit liabilities	4,219,588	7,202,108
Total Noncurrent Liabilities	15,508,936	18,199,455
Total Liabilities	67,673,331	67,144,598
DEFERRED INFLOWS OF RESOURCES		
Pension related	46,184	1,206,603
OPEB related	2,635,908	1,289,725
Total Deferred Inflows of Resources	2,682,092	2,496,328
NET POSITION		
Net investment in capital assets	18,640,871	21,937,842
Unrestricted	15,064,794	772,508
Total Net Position	\$ 33,705,665	\$ 22,710,350

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Water Fund
Comparative Statement of Revenues, Expenses
and Changes in Net Position
Years Ended May 31,

	2023	2022
OPERATING REVENUES		
Charges for services		
Water sales	\$ 6,777,680	\$ 6,070,445
Public fire protection	1,080,639	1,077,258
Water services for other governments	187,814	170,882
Intergovernmental sales	114,398	90,845
Other	13,952	2,080
Total Operating Revenues	8,174,483	7,411,510
OPERATING EXPENSES		
Pumping	1,352,711	1,053,442
Transmission and distribution services	465,082	485,554
Purification	1,593,065	790,190
Other	884,981	963,868
Administrative and general	(510,705)	882,824
Depreciation	1,076,546	705,027
Total Operating Expenses	4,861,680	4,880,905
Income from Operations	3,312,803	2,530,605
NON-OPERATING REVENUES (EXPENSES)		
Interest income	462,530	30,983
State aid	8,076,650	-
Interest expense	(856,668)	(484,180)
Total Non-Operating Revenues (Expenses)	7,682,512	(453,197)
Change in Net Position	10,995,315	2,077,408
NET POSITION		
Beginning of Year	22,710,350	20,632,942
End of Year	\$ 33,705,665	\$ 22,710,350

See independent auditors' report.

Incorporated Village of Garden City, New York

Enterprise Fund - Water Fund
Comparative Statement of Cash Flows
Years Ended May 31,

	2023	2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 3,327,269	\$ 7,698,213
Cash payments for goods or services	(4,377,891)	(10,245,181)
Cash payments to employees and for benefits	(2,252,163)	(2,146,196)
Net Cash From Operating Activities	(3,302,785)	(4,693,164)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital grants	8,076,650	-
Bond anticipation notes issued	2,500,000	1,900,000
Issuance premium	702,606	550,072
Principal paid on general obligation bonds	(604,296)	(917,506)
Principal paid on bond anticipation notes	(407,000)	(315,000)
Interest paid on indebtedness	(1,227,021)	(798,790)
Acquisition and construction of capital assets	(8,290,130)	(10,974,568)
Net Cash From Capital and Related Financing Activities	750,809	(10,555,792)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest income	462,530	30,983
Net Change in Cash and Equivalents	(2,089,446)	(15,217,973)
CASH AND EQUIVALENTS		
Beginning of Year	28,840,189	44,058,162
End of Year	\$ 26,750,743	\$ 28,840,189
RECONCILIATION OF INCOME FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income from operations	\$ 3,312,803	\$ 2,530,605
Adjustments to reconcile income from operations to net cash from operating activities		
Depreciation	1,076,546	705,027
Changes in operating assets and liabilities		
Accounts receivable	(86,393)	286,703
State and Federal aid	(4,760,821)	-
Inventories	(120,488)	43,716
Net pension assets	350,352	(350,352)
Deferred outflows of resources	81,886	1,745,498
Accounts payable	(1,287,673)	(8,213,253)
Accrued liabilities	7,902	6,593
Due to retirement systems	2,610	(12,814)
Compensated absences	22,987	2,320
Net pension liabilities	894,260	(4,499)
Other postemployment benefit liabilities payable	(2,982,520)	(1,802,638)
Deferred inflows of resources	185,764	369,930
Net Cash from Operating Activities	\$ (3,302,785)	\$ (4,693,164)
NON-CASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Amortization of bond premiums	\$ (433,504)	\$ (286,446)

See independent auditors' report.

Incorporated Village of Garden City, New York

Internal Service Fund
Comparative Statement of Net Position
May 31,

	<u>2023</u>	<u>2022</u>
ASSETS		
Cash and equivalents	\$ 5,001,371	\$ 6,910,964
Investments	<u>2,034,379</u>	<u>-</u>
Total Assets	<u>7,035,750</u>	<u>6,910,964</u>
LIABILITIES		
Noncurrent liabilities		
Due within one year		
Claims and judgments payable	295,254	351,417
Due in more than one year		
Claims and judgments payable	<u>2,602,412</u>	<u>2,551,171</u>
Total Liabilities	<u>2,897,666</u>	<u>2,902,588</u>
NET POSITION		
Unrestricted	<u>\$ 4,138,084</u>	<u>\$ 4,008,376</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Internal Service Fund
Comparative Statement of Revenues, Expenses
and Changes in Net Position
Years Ended May 31,

	<u>2023</u>	<u>2022</u>
OPERATING REVENUES		
Charges for services		
Other	\$ 470,608	\$ 591,293
Premiums charged for risk retention		
General Fund	3,547,000	3,547,000
Library Fund	154,000	154,000
Enterprise funds	<u>262,000</u>	<u>262,000</u>
Total Operating Revenues	<u>4,433,608</u>	<u>4,554,293</u>
OPERATING EXPENSES		
Administrative and general	13,500	13,500
Excess insurance	1,612,464	1,550,258
Claims and judgments	1,029,731	957,415
Workers' compensation	<u>1,790,431</u>	<u>1,808,353</u>
Total Operating Expenses	<u>4,446,126</u>	<u>4,329,526</u>
Income (Loss) from Operations	(12,518)	224,767
NON-OPERATING REVENUES		
Interest income	<u>142,226</u>	<u>5,870</u>
Change in Net Position	129,708	230,637
NET POSITION		
Beginning of Year	<u>4,008,376</u>	<u>3,777,739</u>
End of Year	<u>\$ 4,138,084</u>	<u>\$ 4,008,376</u>

See independent auditors' report.

Incorporated Village of Garden City, New York

Internal Service Fund
Comparative Statement of Cash Flows
Years Ended May 31,

	<u>2023</u>	<u>2022</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from charges for services	\$ 4,433,608	\$ 4,554,293
Cash payments for claims and related services	<u>(4,451,048)</u>	<u>(4,425,953)</u>
Net Cash From Operating Activities	(17,440)	128,340
CASH FLOWS FROM INVESTING ACTIVITIES		
Purchase of investments	(2,034,379)	-
Interest income	<u>142,226</u>	<u>5,870</u>
Net Cash From Investing Activities	<u>(1,892,153)</u>	<u>5,870</u>
Net Change in Cash and Equivalents	(1,909,593)	134,210
CASH AND EQUIVALENTS		
Beginning of Year	<u>6,910,964</u>	<u>6,776,754</u>
End of Year	<u><u>\$ 5,001,371</u></u>	<u><u>\$ 6,910,964</u></u>
RECONCILIATION OF INCOME (LOSS) FROM OPERATIONS TO NET CASH FROM OPERATING ACTIVITIES		
Income (loss) from operations	\$ (12,518)	\$ 224,767
Adjustments to reconcile income (loss) from operations to net cash from operating activities		
Changes in operating assets and liabilities		
Claims and judgments payable	<u>(4,922)</u>	<u>(96,427)</u>
Net Cash from Operating Activities	<u><u>\$ (17,440)</u></u>	<u><u>\$ 128,340</u></u>

See independent auditors' report.

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**Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Based on an Audit of Financial Statements Performed in Accordance
With Government Auditing Standards**

Independent Auditors' Report

**The Board of Trustees of the
Incorporated Village of Garden City, New York**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Incorporated Village of Garden City, New York ("Village") as of and for the year ended May 31, 2023, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated December 11, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2023-001.

Village's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Village's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Village's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PKF O'Connor Davies, LLP
PKF O'Connor Davies, LLP
Harrison, New York
December 11, 2023



**Report on Compliance For Each Major Federal Program and Report
on Internal Control Over Compliance Required by
the Uniform Guidance**

Independent Auditors' Report

**The Board of Trustees of the
Incorporated Village of Garden City, New York**

Report on Compliance for Each Major Federal Program

Qualified Opinion

We have audited the Incorporated Village of Garden City, New York's ("Village") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Village's major federal programs for the year ended May 31, 2023. The Village's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion section of our report, the Village complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended May 31, 2023.

Basis for Qualified Opinion

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States ("*Government Auditing Standards*"); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Village's compliance with the compliance requirements referred to above.

Matters Giving Rise to Qualified Opinion on Major Federal Program

As described in the accompanying schedule of findings and questioned costs, the Village did not comply with requirements regarding the Coronavirus State and Local Fiscal Recovery Funds as described in finding number 2023-001 for Procurement and Suspension and Debarment.

Compliance with such requirements is necessary, in our opinion, for the Village to comply with the requirements applicable to that program.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Village's federal programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Village's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error; as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Village's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Village's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Village's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

Government Auditing Standards requires the auditor to perform limited procedures on the Village's response to the noncompliance findings identified in our compliance audit described in the accompany schedule of findings and questioned costs. The Village's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

PKF O'Connor Davies, LLP

PKF O'Connor Davies, LLP

Harrison, New York

December 11, 2023

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Incorporated Village of Garden City, New York

Schedule of Expenditures of Federal Awards

Year Ended May 31, 2023

<u>Federal Grantor/Pass-Through Grantor/ Program or Cluster Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass-Through Entity Identifying Number</u>	<u>Provided to Sub- Recipients</u>	<u>Total Federal Expenditures</u>
<u>U.S. Department of Justice</u>				
Direct Program				
Bulletproof Vest Partnership Program	16.607	N/A	\$ -	\$ 479
<u>U.S. Department of Transportation</u>				
Indirect Program - Passed Through				
New York State Governors Traffic Safety				
Highway Safety Cluster				
State and Community Highway Safety	20.600	T00938	-	19,868
<u>U.S. Department of the Treasury</u>				
Direct Program				
Equitable Sharing Program	21.016	N/A	-	2,620
Direct Program				
New York State Office of the State Comptroller				
Coronavirus State and Local Fiscal				
Recovery Funds	21.027	N/A	-	1,078,670
Total U.S. Department of the Treasury			-	1,081,290
<u>U.S. Department of Homeland Security</u>				
Indirect Program - Passed Through				
New York State Division of Homeland				
Security and Emergency Services				
Emergency Management Performance Grants	97.042	059-28178-00	-	47,449
Total			\$ -	\$ 1,149,086

N/A - Information not available.

The accompanying notes are an integral part of this schedule.

Incorporated Village of Garden City, New York

Notes to Schedule of Expenditures of Federal Awards
Year Ended May 31, 2023

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards ("Schedule") includes the federal award activity of the Incorporated Village of Garden City, New York ("Village") under programs of the federal government for the year ended May 31, 2023. Federal awards received directly from the Federal agencies as well as Federal awards passed through other government agencies are included in the Schedule. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the Village, it is not intended to and does not present the financial position, changes in net position or cash flows of the Village.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through identifying numbers are presented where available.

Note 3 - Indirect Cost Rate

The Village has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Incorporated Village of Garden City, New York

Schedule of Findings and Questioned Costs
Year Ended May 31, 2023

Section I - Summary of Auditors' Results

Financial Statements

Type of report the auditor issued on
whether the financial statements audited were
prepared in accordance with GAAP

Unmodified

Internal control over financial reporting:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

____ Yes X No
____ Yes X None reported

Noncompliance material to financial statements
noted?

____ Yes X No

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified?
- Significant deficiency(ies) identified?

____ Yes X No
____ Yes X None reported

Type of auditors' report issued on compliance
for major federal programs

Qualified

Any audit findings disclosed that are
required to be reported in accordance with
2 CFR 200.516(a)?

 X Yes ____ No

Identification of major federal program:

Assistance

Listing Number(s)

Name of Federal Program or Cluster

21.027

Coronavirus State and Local Fiscal
Recovery Funds

Dollar threshold used to distinguish
between Type A and Type B programs:

\$750,000

Auditee qualified as low-risk auditee?

____ Yes X No

Incorporated Village of Garden City, New York

Schedule of Findings and Questioned Costs (Concluded)
Year Ended May 31, 2023

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

Finding 2023-001: Procurement and Suspension and Debarment

Federal Agency: U.S. Department of the Treasury
Federal Assistance Listing Number 21.027, Coronavirus State and Local Fiscal
Recovery Funds

Criteria: 2 Code of Federal Regulations (“CFR”) Section 200.318(a), “The non-Federal entity must have and use documented procurement procedures, consistent with State, local, and tribal laws and regulations for the acquisition of property or services required under a Federal award or subaward.” Further, 2 CFR Section 200.318(b) states, “Non-Federal entities must maintain oversight to ensure that contractors perform in accordance with the terms, conditions, and specifications of their contracts or purchase orders”. Lastly, 48 CFR Section 9.405(a), states, “Contractors debarred, suspended, or proposed for debarment are excluded from receiving contracts, and agencies shall not solicit offers from, award contracts to, or consent to subcontractors with these contractors”.

Condition: One of the three vendors selected for testing did not have a signed executed contract to determine if procurement and non-suspension/debarment verification procedures were performed in accordance with the Village’s procurement policy and Federal guidelines.

Cause: The Village performed the appropriate competitive bidding procedures and the Board of Trustees formally approved the bid, however, a contract was not drafted by the Village and its counsel to be signed by both the vendor and the Village.

Effect or Potential Effect: The Village could have been in disputes with the vendor regarding contract pricing, timeline, materials, which could have cost more than the original project bid. In addition, the vendor could have been suspended or debarred and the Village could lose future Federal funding if true.

Context: Audit finding represents an isolated instance. The sample tested was a statistically valid sample.

Recommendation: The Village should follow State and Federal procurement guidelines by obtaining contracts with vendors and verifying the contractor is not suspended or debarred upon approval of the bids by the Board of Trustees.

Management’s Response: See corrective action plan.

Incorporated Village of Garden City, New York

Summary Schedule of Prior Audit Findings
Year Ended May 31, 2023

None